INDIANA GAMING COMMISSION

FOURTH QUARTER 2011

BUSINESS MEETING

NOVEMBER 10, 2011

The Indiana Gaming Commission Fourth Quarter 2011 Business Meeting, reported by Kathleen Andrews, RPR, Notary Public in and for the County of Hamilton, State of Indiana, held at the Hyatt Tower, Indiana Chamber of Commerce Conference Room, Indianapolis, Indiana, commencing at 1:00 p.m. on November 10, 2011.

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## APPEARANCES

On Behalf of the Gaming Commission:

Tim Murphy, Chairman

Marc Fine, Commissioner, Vice Chairman

Mary Shy, Commissioner

Robert Morgan, Commissioner

Ernest Yelton, Executive Director

Jennifer Reske, Deputy Director

Adam Packer, General Counsel

Kristen Kenley, Administrative Assistant

- CHAIRMAN MURPHY: Good afternoon, everyone, 1 2 and welcome to the fourth quarter meeting of the 3 Indiana Gaming Commission. The meeting is now called to order. I will first call the roll of the 5 6 commissioners. Commissioner Morgan. 7 COMMISSIONER MORGAN: Present. 8 CHAIRMAN MURPHY: Commissioner Shy. 9 COMMISSIONER SHY: Present. 10 CHAIRMAN MURPHY: Commissioner Fine. 11 VICE CHAIRMAN FINE: Present. 12 CHAIRMAN MURPHY: The Chair is present. 13 Absent are Commissioner Bell and Commissioner 14 Shields. 15 We do have a quorum. And since I'm feeling a 16 little under the weather today, I'm going to turn 17 the operation of the meeting over to Commissioner 18 Fine today. Thank you. 19 Commissioner Fine. 20 VICE CHAIRMAN FINE: Thank you. And I hope 2.1 you feel better. 22 The first order of business is the approval of
- the minutes from the last meeting, and I believe
  the Commissioners have those in their packets, and
  I'll entertain a motion for a approval.

- 1 COMMISSIONER MURPHY: So move.
- 2 COMMISSIONER MORGAN: Second.
- 3 VICE CHAIRMAN FINE: All in favor, aye.
- 4 (Chorus of ayes.)
- 5 VICE CHAIRMAN FINE: All opposed?
- 6 They are approved.
- The next order of business is the report of our Executive Director, and I'll call upon Ernie
- 9 Yelton.
- 10 EXECUTIVE DIRECTOR YELTON: Thank you,
- 11 Mr. Chair, members of the Commission. Since our
- 12 | last meeting we welcomed our newest addition to the
- 13 Background and Financial Investigation Division,
- 14 Dana Coleman. Dana, stand up, please.
- Dana comes to us from Michigan City, where he
- spent the last 14 years in law enforcement,
- 17 | including two years as a counter-terrorism
- 18 | specialist for Amtrak. He most recently served as
- 19 an internal affairs investigator with the Indiana
- 20 Department of Correction.
- 21 For those of you who represent the various
- 22 casino licensees, I positioned Dana right outside
- 23 my office. You have to get by him to see me. Good
- 24 luck.
- The Background and Financial Investigation

Division has completed its investigations of Rising

Star and supplier Electroncek. Those reports have

been submitted to you, members of the Commission,

and Directors Brown and Leek are present should you

5 have any questions.

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Are there any? Thank you.

Since the September commission meeting, the IGC staff has added ten new individuals to the exclusion list, which bars those patrons from entering any casino in Indiana. Of those ten individuals, four were placed on the exclusion list for either capping, past posting, or pinching their bets while at an Indiana casino, while five others were placed on the exclusion list for taking illegal possession of a TITO, casino chips, or U.S. currency in excess of approximately \$500, or making fraudulent cash withdrawals while at an Indiana casino.

The remaining individual is Joshua Stikes, who was observed manipulating an electronic roulette game by taking advantage of a software problem with the game. He was charged with multiple felony offenses.

For the year 2011, we've placed 54 new individuals on the list, bringing the grand total

- 1 to 265. We've had a few waivers since our last
- 2 meeting. Members of the Casino Association were
- 3 granted a waiver for a test period allowing a
- 4 | photograph of the first MTL transaction for each
- 5 patron. This will eliminate the taking of a
- 6 photograph of a patron for each of their MTL
- 7 transactions.
- 8 Blue Chips received a waiver for the addition
- 9 of a \$10,000 tournament chip.
- 10 French Lick was granted a waiver for
- 11 | increasing the aggregate amount of checks cashed
- 12 | within seven days from \$1,000 to \$2,500 for
- 13 | in-house cashing and for \$5,000 for checks
- 14 utilizing a check guarantee service.
- And finally, Horseshoe Hammond was granted a
- waiver for an addition of a \$100,000 tournament
- 17 chip.
- Do I need to quit to enter that, Dan? Wow!
- 19 And Chairman, Members of the Commission, that
- 20 concludes the Executive Director's report. Any
- 21 questions, I'd be happy to answer them.
- VICE CHAIRMAN FINE: Hearing no questions,
- we'll proceed with the next order of business,
- 24 which under Old Business there was a proposed order
- 25 | 2011-207 to the Indiana Live slot machine request

- 1 for additional machines. That order or that
- 2 | motion, that order was tabled last time, and it's,
- 3 I guess, appropriate to ask to proceed to have that
- 4 removed from tabling.
- 5 COMMISSIONER MURPHY: I move to take Order
- 6 2011-207 off the table.
- 7 COMMISSIONER SHY: I'll second.
- 8 VICE CHAIRMAN FINE: All in favor?
- 9 (Chorus of ayes.)
- 10 VICE CHAIRMAN FINE: Opposed? Very good. So
- 11 | with that back on the table, is there any further
- 12 discussion?
- MR. PACKER: Yes. As you may recall,
- 14 | Commissioners, at the last Commission meeting the
- 15 Indiana Live Casino requested permission to add 200
- 16 | slot machines in addition to the 2,000 slot
- 17 | machines that it is permitted to have on its
- 18 | premises under Indiana Code 4-35-7-11. Indiana
- 19 Live Casino has represented to the Commission that
- 20 at peak times it is running at 90 percent capacity
- 21 | for its non-high limit slot machines, and that
- demand is even higher for certain other popular
- 23 slot machines.
- Indiana Live submitted a written request, and
- 25 that is in your materials. If there is any

- discussion on this request by Indiana Live, we
- 2 | could have it now.
- 3 COMMISSIONER MORGAN: I just recall on this
- 4 issue in the last meeting, I believe the
- 5 Commissioner, one of the Commissioners --
- 6 MR. PACKER: I believe it was Commissioner
- 7 Shields, Mr. Morgan.
- 8 COMMISSIONER MORGAN: Commissioner Shields
- 9 raised an issue with this. And I don't know at
- 10 this point if I, at least, have any issues with
- 11 approving this.
- 12 | EXECUTIVE DIRECTOR YELTON: I believe Chris
- 13 | Gray will be able to respond to those issues that
- 14 | Judge Shields brought up at the last meeting, if
- 15 you wish.
- 16 COMMISSIONER MORGAN: Could you, please.
- 17 MS. GRAY: Good afternoon, Commissioners and
- 18 | Executive Staff. We have several issues under
- 19 review regarding Indiana Live. One is dealing with
- 20 contracts, and the other one, its Level 1 license.
- 21 These may result in significant disciplinary action
- 22 against the casino, which we hope to have ready by
- 23 | the March meeting. So I just wanted to make sure
- 24 that you were aware that we have two issues that
- 25 are, we are not quite finished with our

- 1 investigations on.
- 2 COMMISSIONER MURPHY: All of the other issues
- 3 | are resolved?
- 4 MS. GRAY: Yes. We just have these two
- 5 outstanding.
- 6 VICE CHAIRMAN FINE: Chris, is it the staff's
- 7 opinion that they are fully cooperating? Do you
- 8 | see progress being made, or is the momentum for or
- 9 against this?
- 10 MS. GRAY: I am not sure at this time because,
- 11 like I said, we are still investigating both of
- 12 them. So at this time I would not like to comment
- on that one, if that's all right.
- 14 VICE CHAIRMAN FINE: Fair enough.
- 15 Any other questions for Ms. Gray? Do we want
- 16 to take action? If we do, we need to entertain a
- 17 motion.
- 18 COMMISSIONER MURPHY: The staff recommends
- 19 approval?
- 20 EXECUTIVE DIRECTOR YELTON: Yes, even with the
- 21 understanding of what Ms. Gray just said.
- 22 COMMISSIONER MORGAN: I would make a motion to
- 23 approve this.
- 24 COMMISSIONER MURPHY: Approve the addition of
- 25 | the machines?

1 COMMISSIONER MORGAN: 2 COMMISSIONER MURPHY: I second the motion. 3 VICE CHAIRMAN FINE: A motion and second. All in favor, indicate aye. 4 5 (Chorus of ayes.) 6 VICE CHAIRMAN FINE: Opposed? It stands 7 approved. So we're at 2011-207 approved. 8 Our next order of business is the voluntary 9 exclusions, and we'll call on Tammy Timberman-10 Wright. 11 MS. TIMBERMAN-WRIGHT: Good afternoon, 12 13

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Commissioners and Executive Staff. You have before you 23 orders regarding the Voluntary Exclusion Program. Pursuant to the rules of the program, the identities of the voluntary participants must remain confidential. Pursuant to 68 IAC 6-3-2(g) a participant in the program agrees that if he or she violates the terms of the program and enters the gaming area of a facility under the jurisdiction of the Commission, they will forfeit any jackpot or thing of value as a result of the wager.

Under Orders 2011-214 through 2011-236, a total sum of \$30,774.85 was forfeited by John Does

These winnings were collected at the

Ameristar, French Lick, Hollywood, Hoosier Park,

- 1 Indiana Live, and Majestic Star. These winnings
- 2 | were withheld as required by Commission
- 3 regulations. Commission staff recommends that you
- 4 approve the remittance of these winnings for John
- 5 Does 91 through 113.
- 6 VICE CHAIRMAN FINE: Motion to approve?
- 7 COMMISSIONER MURPHY: I have a question. In
- 8 | the narrative about each one of these cases, in
- 9 some cases we're using a term that the patron won a
- 10 | jackpot and was relieved of that jackpot. And in a
- 11 | couple of cases, here is one, it says John Doe had
- 12 | obtained 1600 chips from --
- 13 MS. TIMBERMAN-WRIGHT: Some of it was jackpot
- or TITO and others where they had actual chips.
- 15 COMMISSIONER MURPHY: Were we taking the money
- 16 that they came in the door with?
- 17 MS. TIMBERMAN-WRIGHT: No. That's when they
- 18 | won, that was their ticket in, ticket out.
- 19 COMMISSIONER MURPHY: Okay. All right.
- 20 VICE CHAIRMAN FINE: Any further questions?
- 21 Do we have a motion to approve?
- 22 COMMISSIONER MORGAN: Motion to approve.
- 23 COMMISSIONER SHY: I'll second.
- 24 VICE CHAIRMAN FINE: Motion and second. All
- 25 in favor, please indicate by saying aye.

- 1 (Chorus of ayes.)
- 2 VICE CHAIRMAN FINE: Opposed, same sign. The
- orders are approved. 2011-214 through 2011-236 for
- 4 VEPs 11-91 through 11-113.
- 5 MS. TIMBERMAN-WRIGHT: Thank you.
- 6 VICE CHAIRMAN FINE: The next order of
- 7 | business is Exclusion Violation, and we'll call
- 8 upon Jeff Neuenschwander to proceed.
- 9 MR. NEUENSCHWANDER: Thank you, Your Honor,
- 10 Commission, Executive Staff.
- Order 2011-237 concerns a complaint for civil
- 12 | penalty that the Commission has filed in response
- 13 | to an alleged exclusion violation. The complaint
- 14 was filed April 6, 2011, and alleged that
- 15 Mr. Albert Matysak entered the gaming area of Blue
- 16 Chip Casino on March 11 while a member of the
- 17 exclusion list. The Commission alleged in its
- complaint that this was a violation of 68 IAC
- 19 6-1-4.5 and 68 IAC 6-1-1.
- The complaint alleged Mr. Matysak won \$1719
- 21 | while gaming, and the complaint sought to withhold
- 22 the \$1719 as a penalty per 68 IAC 6-1-4.5 and 68
- 23 TAC 13-2.
- Mr. Matysak originally had been placed on the
- 25 exclusion list in September of 2004. He appealed

- 1 | that placement, and there had been a hearing with
- 2 | an ALJ in March of 2005. He then filed an
- 3 exception to some of the findings of that ALJ, and
- 4 the findings were amended, but the ALJ still
- 5 recommended that his placement on the list was
- 6 valid. And the Commission voted on that, and the
- 7 Commission upheld his placement on the list.
- 8 There is no evidence that Mr. Matysak filed
- 9 for judicial review within the time frame required
- 10 by IC 4-21.5-5-4.
- In Mr. Matysak's answers to the current
- 12 | complaint, he acknowledged that all the facts of
- 13 | the complaint were true, but he pled not quilty of
- 14 breaking any constitutional law. Therefore,
- 15 | Commission staff filed for summary judgment in the
- 16 case.
- 17 There was a hearing held with Judge Cook on
- 18 September 9, 2011. Judge Cook is an ALJ with the
- 19 Commission. At the hearing Mr. Matysak argued that
- 20 | his original placement on the list was improper,
- 21 and that his constitutional rights were being
- 22 violated.
- 23 The Commission argued that the arguments
- concerning the original placement on the list were
- 25 | time-barred, and that the seizure of the \$1719 was

supported by law.

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On September 29, 2011, ALJ Cook issued an ordering granting the Commission's motion for summary judgment. That order stated the Commission is entitled to judgment as a matter of law on the issues that Mr. Matysak entered the Blue Chip Casino as an excluded person in violation of 68 IAC 6-1-1; that he won \$1719 as a result of his violation of 68 IAC 6-1-1, and the Commission is therefore entitled to forfeiture of the \$1719.

On October 18, 2011, Mr. Matysak filed a motion for the ALJ to reconsider an objection to the granting of the Commission's motion. That motion is effectively an objection under a provision of AOPA to Judge Cook's order.

AOPA then gave us guidance on how to proceed on that. Indiana Code 4-21.5-3-29(c) requires that the Commission, as the ultimate authority for the agency, affirm an order unless an objection is properly filed. In this case an objection was filed by Mr. Matysak, and so then the Commission has the ultimate authority for the agency as required by Indiana Code 4-21.5-3-29(d) to do one of the following things: To issue a final order affirming, modifying, or dissolving ALJ Cook's

- order of September 29, 2011. The Commission may
- 2 also remand this matter to Judge Cook for further
- 3 proceedings with or without instructions. So the
- 4 | Commission staff would ask you affirm Judge Cook's
- 5 order.
- I believe there is also further comment on
- 7 this matter.
- 8 VICE CHAIRMAN FINE: Questions for
- 9 Mr. Neuenschwander?
- 10 COMMISSIONER SHY: So our options are?
- MR. NEUENSCHWANDER: The option is statutorily
- 12 | to affirm Judge Cook's order; you can modify it in
- 13 | some way, or to dissolve it, or send it back down
- 14 to the ALJ for further proceedings with or without
- 15 instructions. Those are the four.
- A lot of times when we've had -- Joe Hoage
- 17 used to do these and come forward and would give
- 18 you a hearing like this, and the option was to
- 19 affirm it because there was no objection. In this
- 20 case Mr. Matysak has objected, so now you have more
- 21 options.
- 22 COMMISSIONER MURPHY: We have choices.
- MR. NEUENSCHWANDER: Yes.
- 24 COMMISSIONER MURPHY: Is there a staff
- 25 recommendation?

- 1 MR. NEUENSCHWANDER: The staff recommendation,
  2 after review the staff recommends you affirm Judge
  3 Cook's order.
- VICE CHAIRMAN FINE: Other questions for Mr. Neuenschwander?
- 6 Mr. Matysak is here, so we've promised him 7 five minutes, if you will, to respond.
- 8 MR. MATYSAK: I need a couple of minutes to 9 respond to his new sheet I just got this morning.
- 10 First of all, I disagree with his assessment
  11 that there was a hearing. There was no hearing.
  12 There was a phone call. So that's one of the
  13 things I am objecting to is that I did not get a
  14 hearing. They decided to -- well, I'll go into my

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written statement.

- In the present complaint the ALJ sided with the staff to issue a summary judgment without a hearing. It states in 68 IAC 13-2-5, "Unless precluded by law or objected to by party, the Commission may allow informal disposition of a proceeding without a hearing." There was objection.
- 23 Granting the summary judgment, the ALJ cited
  24 IC 4-21.5-3. Going to a higher law in the
  25 hierarchy of law is fine. Why not consider the

- 1 Indiana Constitution, Article I, Bill of Rights
- 2 | Section 20, "In all civil cases, the right of trial
- 3 by jury shall remain inviolate." Well, I'm not
- 4 | wanting a jury trial, but I want a hearing. I
- 5 deserve a hearing.
- Now, I think I'll skip the rest of mine and go
- 7 | to the 2005. The unjust and unconstitutional way I
- 8 | was placed on the exclusion list makes it an issue
- 9 to be ruled on rather than be passed over. Under
- 10 the Indiana Code 4-22-2-45 it allows for a defense
- 11 | if the underlying action was or caused significant
- 12 harm to the due process rights of an individual.
- 13 I don't think this is time limited. This was
- 14 | done by the actions and procedure of the IGC by the
- 15 | following: In the decision by the ALJ on
- 16 February 18, 2005, he allowed parts of a motion by
- 17 the IGC staff to be called statements of fact. The
- 18 | accusations were after the hearing, so petitioner
- 19 was not able to confront the author of the
- 20 accusations. As to proving this inappropriate
- 21 | contact, using the words of the IAC statute, if
- 22 there are facts, circumstances sufficient to cause
- 23 | a prudent person to believe, the prudent person
- 24 | would only look to the four items: The transcript
- of the January 21, 2005, hearing, post-hearing

brief by the IGC staff, which I never received, the findings of fact, conclusions of law, and recommendations on February 18, 2005.

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- The question is, where did the ALJ get the ideas for items 11 through 23 in its findings of February 18, 2005, which were false? And someone at the IGC staff had to know they were false.
- Now, a prudent person might have to look at the video. There are other points that show the utter disregard of evidence, casting doubts on their accusations in the 2005 hearing -- Probable Cause Affidavit, Information Form, Indiana State police Final Disposition of Case, Indiana State Police Supplementary Case Report -- and forgetting the second bucket of coins.
  - In a case earlier, Moore, June 11, 2009, the staff admitted that in his case they convicted him without -- I don't know if you call it convicted, but he was put on the exclusion list, and the staff did not consider a lot of the evidence that proved he did not mean to fraud the casino, and he didn't.
- VICE CHAIRMAN FINE: Mr. Matysak, about 30 more seconds.
- MR. MATYSAK: No, I'm --
- 25 VICE CHAIRMAN FINE: Are you finished? I want

you to say what you need to say.

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- 2 MR. MATYSAK: Well, the only thing I have
- 3 | written on the bottom: Dealing with the stress and
- 4 resentment of not being treated fairly is why I
- 5 didn't proceed any legal action further in 2005.
- 6 Now any further action would have to be through an
- 7 attorney, or I'd have to find somebody who wanted
- 8 to take the case because -- now I forget what I was
- 9 | going to say. That's it. You understand.
- 10 VICE CHAIRMAN FINE: Do any of the
- 11 Commissioners have any questions for Mr. Matysak?
- 12 COMMISSIONER MURPHY: Mr. Matysak, what would
- 13 | you like for us to do today?
- MR. MATYSAK: Just let me have the \$1700. I
- 15 | was playing -- one of my points, maybe I didn't get
- 16 to, was the unconstitutional fines, fining someone
- 17 | \$1700 for sitting at a machine and playing 15
- 18 cents. And somebody else would play 600, your fine
- 19 | would be 600. There is no consistency. And the
- 20 | constitution says you should, the fine should be
- 21 proportional to the actions.
- 22 COMMISSIONER SHY: Mr. Matysak, do you want to
- 23 be off the exclusion list? Is that what you are
- 24 ultimately asking?
- MR. MATYSAK: Yes, I want that, too. That's

- 1 not primary. My primary thing is I'm objecting to
- 2 | the way I was treated.
- 3 COMMISSIONER MORGAN: But you're not objecting
- 4 | that you're on the exclusion list?
- 5 MR. MATYSAK: Yes, that's part of it. That's
- 6 | the first part, the first or second.
- 7 COMMISSIONER MURPHY: Mr. Matysak, can I ask
- 8 you a question? You were placed on the exclusion
- 9 list in about 2004, and you won the jackpot in
- 10 | 2011?
- 11 MR. MATYSAK: 2011.
- 12 COMMISSIONER MURPHY: Did you know you weren't
- 13 | supposed to be in the casino?
- 14 MR. MATYSAK: Yes. That's why I was playing
- 15 low. I was playing 15 cents on the machines.
- 16 COMMISSIONER MURPHY: You were aware of the
- 17 | fact you shouldn't have been?
- 18 MR. MATYSAK: Yeah. I think I was even, at
- 19 the time I think the laws were back then when I was
- 20 | put on it that I couldn't even go in the casino or
- 21 | the hotel. But now I think you've changed it.
- 22 Also, you've changed your, the burden of proof
- is now on the Commission staff. Back then it was
- 24 the ALJ had the burden on me to prove I did not do
- 25 these things in 2004.

- 1 VICE CHAIRMAN FINE: Further questions for 2 Mr. Matysak? 3 I'll entertain a motion. MR. MATYSAK: Is that all? Anything else? 4 MR. NEUENSCHWANDER: If I could take a brief 5 6 moment to respond to a couple of Mr. Matysak's 7 points. I just want to address a couple of points 8 that Mr. Matysak brought up.
- First, he stated that he had no hearing. In
  this case the case was resolved by summary
  judgment, so a hearing wasn't actually required.
  We did look to AOPA to the statute to see how to
  handle notice.
- VICE CHAIRMAN FINE: Was he provided notice of that?
- MR. NEUENSCHWANDER: He participated. It was
  a telephonic hearing. It was not extremely long,
  but it was long, and he participated. Does that
  answer your question?
- 20 VICE CHAIRMAN FINE: Yes.
- MR. NEUENSCHWANDER: Because there was a

  hearing, we looked at the summary judgment

  provision. IC 4-21.5-3-23 talks about resolving

  issues by summary judgment. It says, "A party may,

  at any time after a matter is assigned to an

- 1 Administrative Law Judge move for a summary
- 2 | judgment in the party's favor as to all or any part
- of the issues in a proceeding." So the Commission
- 4 moved for that, and we were granted summary
- 5 judgment on all of the issues.
- Then section (d), subsection (d) of that same
- 7 | section states, Section 28 and 29 of this chapter
- 8 apply to an order granting summary judgment and
- 9 disposing of all issues in the proceeding.
- Judge Cook's order is an order Commission
- 11 staff believes goes to all orders. And then
- 12 | Section 28 and 29 are the orders being brought
- 13 forth to you today.
- 14 | So that's why there wasn't a formal hearing
- 15 because there was a hearing on the motion for
- 16 | summary judgment where the issues were resolved.
- Does anyone have any questions on that?
- 18 VICE CHAIRMAN FINE: Ouestions for
- 19 Mr. Neuenschwander?
- MR. NEUENSCHWANDER: And then second, I can
- 21 empathize with Mr. Matysak's concerns about maybe
- 22 | the way his case, that there were some problems in
- 23 | the past. Unfortunately, those are just
- 24 | time-barred. The statute of limitations has passed
- on those. The statute is pretty clear about how

long you get to appeal those.

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In Indiana Code 4-21.5-5-5 it talks about the time for filing, and it gives a 30-day deadline after the person receives -- I'm sorry. "Except as otherwise provided, a petition for review is timely only if it is filed within 30 days after the date that notice of the agency action that is the subject of the petition for judicial review was served." So there is a 30-day time line on that. It has long since expired to consider those. Those are time-barred.

The issue of the fines being proportional, staff had argued that a fine would be proportional if it was different based on the amount that you won because it's directly related to the amount that you won as a result of the violation. Fining less than the amount of the winning would give an economic incentive, if you only had to be fined \$500 instead of a large fine. So the Commission staff at this point would still ask to affirm Judge Cook's order.

VICE CHAIRMAN FINE: Further questions from any of the Commissioners?

COMMISSIONER SHY: Yes, I guess I have one.

We're going to rule on the, to either affirm or one

- of the other options regarding the \$1719; correct?
- 2 That's the only thing we're ruling on?
- If Mr. Matysak, though, wants to petition then
- 4 | to be taken off the exclusion list, that's
- 5 separate.
- 6 MR. NEUENSCHWANDER: Those are separate causes
- 7 of action, totally separate.
- 8 COMMISSIONER SHY: So he understands that?
- 9 MR. NEUENSCHWANDER: I believe he does.
- 10 COMMISSIONER MURPHY: He hasn't actually
- 11 requested to be taken off the exclusion list?
- MR. NEUENSCHWANDER: He has requested to be
- 13 taken off.
- 14 VICE CHAIRMAN FINE: Mr. Matysak, I don't want
- 15 to -- I've given Mr. Neuenschwander a chance to
- 16 respond. I don't want to leave you in a position
- where you can't respond to him. You don't have to.
- 18 Anything further you want to say?
- MR. MATYSAK: There was. The thing I wanted
- 20 to make is that all their opinions on the laws are
- 21 their opinions. They are attorneys' opinions.
- 22 | They are not a judge's legal or Supreme Court
- 23 decision.
- So what I'm doing is, I'm making you or asking
- 25 | you to judge on the constitution part. I know you

- 1 | don't want to. I've read that in one of the
- 2 transcripts where one of the Commissioners said, we
- 3 don't want to get into the constitutionality unless
- 4 | we have to.
- 5 VICE CHAIRMAN FINE: I don't think that's our
- 6 role here today.
- 7 MR. MATYSAK: I'm not saying you have to. I
- 8 just want you to consider it.
- 9 VICE CHAIRMAN FINE: We'd be sitting on a
- 10 little higher bench. Thank you.
- 11 COMMISSIONER MORGAN: Thank you, sir.
- 12 VICE CHAIRMAN FINE: Further discussion? Is
- 13 there a motion?
- 14 COMMISSIONER MORGAN: A motion to vote to
- 15 affirm.
- 16 VICE CHAIRMAN FINE: Motion to vote to affirm
- 17 the recommendation, which is 2011-237.
- 18 COMMISSIONER MURPHY: I second the motion.
- 19 VICE CHAIRMAN FINE: Motion and second. All
- 20 in favor, indicate by aye.
- 21 (Chorus of ayes.)
- 22 VICE CHAIRMAN FINE: Opposed, same sign.
- 23 Order 2011-237 is approved.
- 24 The next order of business is Patron
- 25 Exclusions and Derek Young.

- 1 MR. YOUNG: You have before you order
- 2 | 2011-238, concerning Albert Matysak's petition for
- 3 removal from the exclusion list. Mr. Matysak was
- 4 placed on the exclusion list on September 8, 2004,
- 5 after being observed exhibiting suspicious slot
- 6 | play at what is now Ameristar Casino.
- 7 | Specifically, Mr. Matysak was observed with a
- 8 | shortage of tokens, building up credits and cashing
- 9 out without playing, and rapidly feeding tokens to
- 10 | the slot machine, which was later determined to be
- 11 | malfunctioning by paying out more than it should
- 12 have.
- 13 Mr. Maytsak appealed his placement on the
- 14 exclusion list, and the matter went before an ALJ
- for a hearing in 2004. In his amended findings of
- 16 | fact and conclusions of law, the ALJ noted that
- 17 some doubt existed about whether or when
- 18 Mr. Matysak was actually aware of the machine
- 19 malfunctioning. The ALJ found that there was
- 20 enough evidence concerning the suspicious slot play
- 21 | to meet the threshold of placing him on the
- 22 exclusion list.
- 23 On May 31, 2011, Commission staff received
- 24 Mr. Maytsak's petition for removal from the
- 25 exclusion list. I was then assigned to serve as a

review officer, and on August 29, 2011, a hearing was conducted with Mr. Maytsak. I considered the evidence submitted at the hearing and submitted my findings of fact and recommendations to the Commission on September 27, 2011.

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In deciding whether a person should be removed from the exclusion list, the review officer acts as a neutral objective third party and must evaluate certain factors that are set out in 68 IAC 6-1-11 to determine whether that person would be a threat to the honesty and integrity of gaming, or whether that person would interfere with gaming operations.

The factors to be considered in the exclusion termination include the nature, circumstances, and date of the original conduct, the age of the person at the time of the original conduct, whether it was an isolated incident, the petitioner's criminal history, and any inclusion of the person on another jurisdiction's exclusion list.

In the present case, seven years has passed since Mr. Matysak's original incident. He is now 75 years old. He explained that at the time of the original conduct he believed that putting a lot of tokens into a machine and building up credits and playing it frequently would increase his odds of

winning. His explanation of what he thought he was doing at that time has not changed over the years.

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From the incident he said he learned that that style of play is viewed as suspicious. He no longer plays that way. Additionally, that style of play is no longer possible at Indiana casinos.

He has no criminal record, and has presented evidence that he has frequently been in other jurisdictions with no problems since his exclusion.

As I previously mentioned, the behavior exhibited by Mr. Maytsak in 2004 involved a slot machine which accepted tokens. All slot machines in Indiana now use TITO tickets and paper money.

None accept tokens.

The previous agenda item, in which the

Commission staff brought an action against

Mr. Maytsak for violating the terms of the

exclusion, constitutes a serious violation. But as

review officer, I have the narrow duty to consider

whether Mr. Matysak is an ongoing threat to the

integrity, credibility, orderly conduct of gaming.

His violation of the terms of his exclusion without

any additional evidence that he was cheating or

disrupting orderly play does not rise to such a

level that I would recommend denying his petition

- for removal, especially given the other facts that

  have come about and based on the factors that are

  set out in the regulations.
  - Based on the totality of the factors above and the specific criteria for removal under 68 IAC 6-1-11, I conclude that Mr. Maytsak does not represent a threat to the honesty or integrity of the gaming operations and would not interfere with gaming operations if he were removed from the exclusion list as reflected in my findings of fact.
    - Adopting my findings of fact would have the effect of approving Mr. Maytsak's petition.
- 13 COMMISSIONER MORGAN: Motion to approve.
- 14 VICE CHAIRMAN FINE: Questions for Mr. Young?
- 15 COMMISSIONER SHY: I second.
- 16 VICE CHAIRMAN FINE: Motion and second to
- 17 approve. All in favor, indicate aye.
- 18 (Chorus of ayes.)

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- 19 VICE CHAIRMAN FINE: Opposed?
- 20 Order 2011-238 is approved. Thank you.
- 21 Next order of business.
- 22 MR. YOUNG: Next is another petition for 23 removal, Order 2011-239, concerning the petition 24 for removal from the exclusion list of John Branum.
- 25 Mr. Branum was placed on a statewide exclusion

- 1 list on July 7, 2010, after being observed past
- 2 posting a bet while playing craps at French Lick
- 3 Casino on February 12, 2010, and February 26, 2010.
- 4 Mr. Branum attempted to place bets on the don't
- 5 pass line after the point had already been
- 6 established. The dealer pushed back Mr. Branum's
- 7 bet both times, and he was told he could not make a
- 8 bet at that time. He was charged with one felony
- 9 count of cheating in a gambling game in Orange
- 10 Superior Court.
- He completed a pretrial diversion program
- 12 | successfully, and the charge was dismissed. He
- 13 appealed his placement on the exclusion list,
- 14 | stating he lacked the requisite intent to defraud
- 15 the casino. He was unfamiliar with the rules of
- the game and had never been arrested, charged, or
- 17 | convicted of a crime, nor had he ever been
- 18 disciplined for his actions at a casino.
- 19 The Commission subsequently approved the
- 20 settlement agreement whereby Mr. Branum would
- 21 | withdraw his appeal but remain on the exclusion
- 22 list and be allowed to petition for removal after
- one year.
- He petitioned for removal on July 27, 2011,
- 25 and I was appointed the hearing officer. A hearing

- 1 was held October 4, 2011, and I submitted findings
- 2 of fact and submission of evidence and a
- 3 recommendation for you to review.
- 4 Mr. Branum is now 71 years old. He has
- 5 consistently maintained he had no intention to
- 6 | cheat but did not understand the rules of craps and
- 7 | had been drinking. He had no criminal record and
- 8 presented evidence he had frequented casinos in
- 9 other jurisdictions with no problems with the
- 10 exclusion. Mr. Branum also stated he no longer
- 11 | plays craps or drinks, and he repeatedly apologized
- 12 for his actions.
- 13 Based on these factors and the criteria listed
- 14 | in 68 IAC 6-1-11, I concluded Mr. Branum will not
- 15 present a threat to the honesty or integrity of the
- 16 | gambling operation, and would not interfere with
- gambling operations if removed from the exclusion
- 18 list as reflected in my findings of fact.
- 19 Adopting my findings of fact would have the
- 20 effect of approving Mr. Branum's petition for
- 21 removal.
- 22 VICE CHAIRMAN FINE: Questions for Mr. Young?
- 23 | I'll entertain a motion.
- 24 COMMISSIONER SHY: I'll move to approve.
- 25 COMMISSIONER MURPHY: Second.

VICE CHAIRMAN FINE: It has been moved and seconded to approve Order 2011-239. All in favor, aye.

(Chorus of ayes.)

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VICE CHAIRMAN FINE: Opposed? It is approved.

MR. YOUNG: Next we have Order 2011-240. This is an appeal of Jennifer Jo Knox's being placed on the Commission's exclusion. Ms. Knox was placed on the exclusion list on June 23, 2011, after being observed via video surveillance past posting a bet while playing Texas Hold "Em Bonus Poker at Horseshoe Southern Indiana Casino in Elizabeth, Indiana, on June 6, 2011. Ms. Knox had previously been warned in January, 2011, about past posting bets by Horseshoe Southern personnel.

She timely filed an appeal in this matter, and after a preliminary hearing from the ALJ, settlement discussions were initiated and a settlement agreement was entered into whereby

Ms. Knox would withdraw her appeal and be allowed to petition the Commission for removal from the exclusion list after two years of her original placement on the list.

Ms. Knox will remain on the list until she petitions to be removed, at which time you will be

- 1 able to make a decision as to whether to allow her
- 2 to be removed from the list. She will be eligible
- 3 to submit a petition for removal on June 23, 2013.
- 4 Before you is an order approving the
- 5 settlement agreement, and Commission staff
- 6 recommends you approve that order at this time.
- 7 VICE CHAIRMAN FINE: Questions for Mr. Young?
- 8 Entertain a motion.
- 9 COMMISSIONER MORGAN: Motion to approve.
- 10 COMMISSIONER MURPHY: Second.
- 11 VICE CHAIRMAN FINE: Motion and second to
- 12 approve motion 2011-2040. All in favor, aye.
- 13 (Chorus of ayes.)
- 14 VICE CHAIRMAN FINE: Opposed? Order 2011-2040
- 15 is approved. Thank you.
- The next order of business is Suppliers, and
- we'll ask Sherry Green to address this.
- 18 MS. GREEN: Good afternoon. You have before
- 19 you order 2011-241 concerning the renewal of
- 20 supplier licenses. Pursuant to Indiana Code 4-33
- 21 and 68 IAC 2-2, the Commission has previously
- 22 approved a permanent supplier's license for the
- 23 following companies: Aristocrat Technologies,
- 24 Incorporated, and Paltronics, Incorporated.
- 25 A supplier's license is valid for a period of

- one year. Pursuant to IC 4-33-7-8 and 68 IAC
- 2 2-2-8, a supplier's license must be renewed
- 3 annually, and a payment of \$7500 for the annual
- 4 renewal fee must be remitted.
- 5 Each of these licensees has requested a
- 6 renewal of their license and has paid the
- 7 appropriate renewal fees. The Commission staff
- 8 respectfully recommends that you approve the
- 9 renewal of the licenses for these two suppliers.
- 10 VICE CHAIRMAN FINE: Questions for Ms. Green?
- 11 None. We'll entertain a motion.
- 12 COMMISSIONER MORGAN: I so move.
- 13 COMMISSIONER SHY: I'll second.
- 14 VICE CHAIRMAN FINE: Motion and second to
- 15 approve Order 2011-241. All in favor, aye.
- 16 (Chorus of ayes.)
- 17 VICE CHAIRMAN FINE: All opposed? Order
- 18 2011-241 is approved. Thank you.
- 19 Next order of business is transfer of
- 20 ownership, and we'll ask Garth Brown to present.
- MR. BROWN: Good afternoon, Commissioners and
- 22 Executive Staff. I have two orders to present to
- 23 you today. The first is Order 2011-242, regarding
- 24 | the transfer of ownership interest in Lottomatica
- 25 Group S.p.A.

On or about August 12, 2009, Lottomatica Group, S.p.A. submitted a supplier's license with the Gaming Commission. Lottomatica is a public corporation, headquartered in Italy, is one of the largest lottery operators in the world, providing electronic gambling devices. Lottomatica is majority owned and controlled by DeA Partecipazoni, S.p.A., a privately owned company based in Italy. 

Lottomatica mainly conducts business in

Indiana through two wholly owned subsidiaries,

Atronic Americas, LLC, and Spielo Manufacturing,

ULC.

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On June 17, 2010, Lottomatica was granted a permanent license to provide its products and services to Indiana casinos. On June 1, 2011, counsel for Lottomatica's parent company, De Agostini, S.p.A., notified the Commission that due to the termination of a share swap agreement with its wholly owned subsidiary, DeA Partecipazioni, S.p.A, it would be transferring approximately 5.86 percent interest in Lottomatica to Partecipazioni.

Pursuant to 68 IAC 5-1-1 transfers of over 5 percent of a publicly traded company must be approved by the Commission. On July 6, 2011, the transfer of ownership application and supplier

- 1 licenses was submitted to the Commission for
- 2 Partecipazioni. The Commission staff conducted a
- 3 background and financial investigation on
- 4 Partecipazioni and its key persons. Commission
- 5 staff could find no derogatory information that
- 6 | would affect the applicant's suitability for
- 7 holding interest in Lottomatica.
- 8 The staff's final report regarding
- 9 Partecipazioni has been made available for your
- 10 review, and the Commission staff recommends the
- 11 approval of the transfer of the 5.86 percent
- 12 interest in Lottomatica to DeA Partecipazioni,
- 13 S.p.A.
- If there are any questions, I'd be happy to
- 15 answer them at this time.
- 16 VICE CHAIRMAN FINE: Ouestions for Mr. Brown?
- 17 | Hearing none, I'll entertain a motion.
- 18 COMMISSIONER SHY: I'll move to approve.
- 19 COMMISSIONER MORGAN: Second the motion.
- 20 VICE CHAIRMAN FINE: Motion and second to
- 21 approve Order 2011-242. All in favor, aye.
- (Chorus of ayes.)
- 23 VICE CHAIRMAN FINE: Opposed, same sign.
- 24 Order 2011-242 is approved.
- MR. BROWN: Thank you.

The next order, 2011-243, is regarding a waiver of 68 IAC 5-2-1(c) concerning a transfer of ownership interest in AC Coin.

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In April of 2008, Atlantic City Coin and Slot Company, Inc., or AC Coin, a privately owned supplier licensee, notified the Commission of seeking to sell 10 percent equity interest to Alea Partners, LLC. After investigation of Alea and key persons, the Commission, in Order 2010-39, approved the transfer. Due to financing delays and waiting for other regulatory approvals, the transaction did not close until October 3, 2011.

On October 7, 2011, AC Coin notified the

Commission that at the time of the closing of the

initial transfer, AC Coin and Alea had entered into
a warrant to purchase shares of common stock
agreement whereby AC Coin would issue Alea an
additional 10 percent equity in the company in the

form of exercisable warrants. This additional
interest has offset any decrease in value of the
initial transaction due to encountered delays and
the current economic downturn.

On October 17, 2011, AC Coin advised the Commission that once it receives all necessary regulatory approvals, Alea intends to exercise the

warrants it received in additional ownership in AC
Coin.

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Pursuant to 68 IAC 5-2-1(c), a person that is not a publicly traded corporation may transfer an ownership interest of five percent or greater in riverboat licensee and supplier licensee or riverboat license applicant only in the course of this rule.

Because the exercise of the warrants will transfer the additional 10 percent interest to Alea, the same entity who just last year the Commission investigated and found suitable, the Commission staff believes there is no legitimate regulatory purpose for our imposing the procedures as dictated by 68 IAC 5-2, including the investigation of Alea and key persons on this transaction. Thus, the Commission staff believes a waiver of this transfer of ownership requirement is appropriate, and it will recommend the approval of the waiver 68 IAC 5-2-1(c) concerning the transfer of the additional 10 percent.

If you have any questions, I'd be happy to answer those.

VICE CHAIRMAN FINE: Questions for Mr. Brown?
We'll entertain a motion.

1 COMMISSIONER MORGAN: Motion to approve. 2 COMMISSIONER MURPHY: Second. 3 VICE CHAIRMAN FINE: Motion and second for 4 approval of order 2011-243. All in favor, aye. 5 (Chorus of ayes.) 6 VICE CHAIRMAN FINE: Opposed? Order 2011-243 7 is approved. 8 MR. BROWN: Thank you. 9 VICE CHAIRMAN FINE: The next order of 10 business is Disciplinary Action, and we'll ask 11 Chris Gray. MS. GRAY: Good afternoon. Order 2011-244 is 12 13 a settlement agreement with Bally Technologies, 14 wherein the supplier violated shipment rules. 15 Bally has agreed to a monitary settlement of \$4,000 16 in lieu of disciplinary action. 17 The Commission staff recommends that you 18 approve Order 2011-244. Any questions? 19 VICE CHAIRMAN FINE: Questions for Ms. Gray? 20 COMMISSIONER MURPHY: I have one question. 2.1 These, do all of these violations involve bill 22 validators? 2.3 MS. GRAY: Some of them were EPROMs, and some 24 of them were shipments of actual slot machines.

COMMISSIONER MURPHY: One is software.

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- 1 | that a slot machine?
- 2 MS. GRAY: Yes. That has to do with a slot
- 3 machine.
- 4 COMMISSIONER MURPHY: Thank you.
- 5 VICE CHAIRMAN FINE: Further questions? I'll
- 6 entertain a motion.
- 7 COMMISSIONER MORGAN: Motion to approve.
- 8 COMMISSIONER SHY: I'll second.
- 9 VICE CHAIRMAN FINE: Motion and second to
- 10 approve Order 2011-244. All in favor, with aye.
- 11 (Chorus of ayes.)
- 12 VICE CHAIRMAN FINE: All opposed? Order
- 13 2011-244 is approved. Thank you.
- 14 The next order of business is Occupational
- 15 Licensees. I'll ask Derek Young to begin with
- 16 this.
- MR. YOUNG: Before you now is order 2011-245.
- 18 This is an order regarding Laura Long's
- 19 occupational license.
- 20 On May 7, 2007, she was issued a permanent
- 21 Level 2 occupational license to work as a poker
- dealer at Horseshoe Southern Indiana Casino. Her
- occupational license was timely renewed from 2008
- 24 through 2011.
- On March 3, 2011, she submitted her license

- 1 annual renewal form, on which she disclosed an
- 2 arrest for driving under the influence from
- 3 September 27, 2008, in Harrison County, Indiana.
- 4 She later pleaded guilty to a misdemeanor offense.
- 5 Pursuant to 68 IAC 2-3-9.1 all occupational
- 6 licensees are required to notify the Commission in
- 7 writing anytime the licensee has been arrested,
- 8 | indicted, charged, convicted, or pleaded guilty to
- 9 any felony or misdemeanor within 10 calendar days
- of the event. Ms. Long notified the Commission of
- 11 her arrest 888 days late.
- In lieu of a disciplinary action being filed,
- 13 | the Commission staff offered Ms. Long a settlement
- 14 | agreement, which would have her voluntarily
- 15 | relinquishing her occupational license for a period
- of two days. She would not be eligible to use
- 17 | vacation or other paid leave time during that
- 18 two-day period. Ms. Long agreed to the terms of
- 19 the settlement.
- 20 The order before you would approve the
- 21 settlement agreement entered into by the parties,
- 22 and Commission staff recommends that you approve
- 23 that order at this time.
- VICE CHAIRMAN FINE: Questions for Mr. Young?
- We'll entertain a motion.

- 1 COMMISSIONER MORGAN: Move for approval.
- 2 COMMISSIONER SHY: I'll second.
- 3 VICE CHAIRMAN FINE: Motion and second to
- 4 approve Order 2011-245. All in favor, with aye.
- 5 (Chorus of ayes.)
- 6 VICE CHAIRMAN FINE: Opposed? Thank you.
- 7 Order 2011-245 is approved. Thank you.
- 8 And then with respect to Waivers, Lea
- 9 Ellingwood would address us.
- 10 MS. ELLINGWOOD: Thank you. Rodney Elkins has
- 11 been an Occupational Licensee in Indiana since 1998
- when he began working in marine-related positions
- 13 | at Casino Aztar. Since that time Mr. Elkins has
- 14 held a number of marine-related positions in
- 15 Indiana casinos.
- In September he submitted a Level 1
- 17 Occupational License application to be a captain at
- 18 | Casino Aztar. Indiana Administration Code 68 IAC
- 2-3-5(c) (10) prohibits an applicant, whose duties
- 20 | will be to operate or navigate a riverboat, from
- 21 having violated a criminal statute involving
- 22 alcohol.
- 23 Mr. Elkins was convicted of driving under the
- 24 | influence four times from 1984 to 1992. However,
- 25 | since becoming an Occupational Licensee in 1998,

- 1 Mr. Elkins has by all accounts been a model
- 2 | employee. The current investigation of Mr. Elkins
- 3 has found him to be otherwise suitable to hold a
- 4 Level 1 license.
- 5 The Commission has in the past granted a
- 6 waiver of this administrative rule, allowing an
- 7 applicant to obtain a Level 1 license to be a
- 8 captain.
- 9 Based on the nature and the age of the
- offenses, Commission staff recommends that the
- 11 | Commission adopt order 2011-246 and issue a waiver
- of that administrative rule, which will allow
- 13 Mr. Elkins to work at Casino Aztar as a captain.
- 14 VICE CHAIRMAN FINE: Questions for
- 15 Ms. Ellingwood? If not, I'll entertain a motion.
- 16 COMMISSIONER MORGAN: Motion to approve.
- 17 COMMISSIONER MURPHY: Second.
- 18 VICE CHAIRMAN FINE: Motion and second to
- 19 approve Order 2011-246. All in favor, with aye.
- 20 (Chorus of ayes.)
- VICE CHAIRMAN FINE: Opposed? Order 2011-246
- 22 is approved. Thank you.
- 23 We'll move on to Casino Disciplinary Actions
- 24 and ask Ms. Gray to address us.
- MS. GRAY: Good afternoon again.

Commissioners, you have before you nine 1 2 settlement agreements concerning disciplinary 3 actions. The first settlement is with Aztar, Order 4 2011-247, wherein the casino failed to timely 5 notify the gaming agents of a termination. 6 Aztar has agreed to a monetary settlement of 7 \$2,000 in lieu of disciplinary action. Are there 8 any questions? 9 VICE CHAIRMAN FINE: I asked if we were going 10 to take them separately or together. 11 MS. GRAY: I usually take them all together. 12 Is that okay? 13 VICE CHAIRMAN FINE: Yes. So if there are no questions, continue on. 14 MS. GRAY: The second order, 2011-248, is a 15 16 settlement agreement with Belterra, wherein the 17 casino violated the rule requiring that the 18 internal space of an electronic gaming device must 19 not be readily accessible when the door is closed. 20 Belterra has agreed to a monetary settlement 2.1 of \$2,500 in lieu of disciplinary action.

The third order, 2011-249, is a settlement agreement with French Lick which includes two counts. In the first count the casino allowed an

there any questions concerning this order?

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1 underage person onto the casino floor.

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The second count violated the rule requiring vendors to receive and wear a vendor's badge while on the casino floor.

French Lick has agreed to a total monetary settlement of \$9,000 in lieu of disciplinary action. Are there any questions?

Order 2011-250 is a settlement agreement with Hollywood which includes seven counts. In the first count the casino allowed an employee to work on the casino floor without an Occupational License.

In the second count the casino allowed patrons through the drop area on several occasions.

The third count violated the rule regarding notification of tournaments.

In the fourth count the casino allowed an incorrect table fill to be completely processed and did not realize the fill was incorrect until the table closed.

Count V violated the sensitive key rule.

In the sixth count the casino had unsecured chip trays on several craps tables.

In Count VII the casino allowed an underage person on the casino floor.

- Hollywood has agreed to a monetary settlement
  of \$72,000 in lieu of disciplinary action. Are
  there any questions?

  COMMISSIONER SHY: I don't know if it's a
  question or a concern about the number of counts
  against Hollywood. I have questions for staff from
- 7 Hollywood. Should I wait until we go through the
- 8 rest of them?
- 9 EXECUTIVE DIRECTOR YELTON: No. Right now would be appropriate.
- 11 COMMISSIONER SHY: There is a new compliance
  12 manager?
- MS. GRAY: The new GM is here as well.
- MR. HASSON: Good afternoon, Commissioners,
- members of the Executive Staff. I'm Joe Hasson.
- 16 I'm the new general manager of Hollywood
- 17 Lawrenceburg, and I had an opportunity to meet you
- 18 at the last meeting.
- 19 I've been on the ground now at Hollywood, I'm
- 20 | into my ninth week now, and I'm pleased to be able
- 21 to talk to you about the issues. I wish that it
- 22 | were under better circumstances that I could talk
- 23 to you, but certainly to the extent that you have
- 24 questions, I'm prepared to answer.
- 25 COMMISSIONER SHY: I guess I'd just like to

- understand how you think things are going since
  these incidents. You said nine weeks. That's fair.
- 3 MR. HASSON: It's very clear to me -- I'm a
- 4 | 30-year veteran of the industry. Long before
- 5 joining the industry, I was a practicing CPA. So
- 6 things like internal controls, matters of
- 7 | compliance, regulations are very ordinary to me.
- 8 They are important to me both personally and
- 9 professionally.

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- And what I've noticed is a congruence of

  something that Ms. Gray mentioned at the last

  meeting that I couldn't fully appreciate because I

  was so new at that time, and it was a question or a

  comment about the culture of Hollywood

  Lawrenceburg. It's very clear to me now, after

  having been on the ground for a period of time,
- priority of the team of people. And they are good

that compliance clearly needs to be the No. 1

- 19 people at Hollywood Lawrenceburg.
- Changes that I've made recently that give me
- 21 great confidence that we can right the ship, so to
- 22 speak, include myself, the assistant general
- 23 manager, and the chief financial officer being
- 24 active members of the compliance committee at
- 25 | Hollywood Lawrenceburg. There are no matters in

front of the compliance committee now that do not come directly to our collective attention.

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And the other change that I've made that I think is critically important is that all matters involving corrective measures, all matters involving counseling and/or discipline or matters involving personnel involved with compliance problems must be approved by the compliance committee. There cannot be a solution that the compliance committee is not aware of, and that the compliance committee does not endorse.

And if the compliance committee takes exception to a proposed corrective action or a counseling matter, the compliance committee, of course, is empowered to take action that it deems appropriate under the circumstances. And I think that that will move the business in a very different and appropriate direction in terms of curing the compliance matters that we're confronted with.

The other thing that is terribly important, and sometimes it tugs at my heartstrings, but it's important as the general manager, is that changes in personnel have to be made from time to time when circumstances like this arise. With regard to one

particular aspect of our business, I found that the leader of the business, after I had a chance to come to know that member of the team, was not fully capable of guiding the team of people in a compliant manner. What I did is the toughest job that a general manager can ever be asked to do, but it's an essential job, and that is I dismissed him from the team.

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I'm hoping that I'll see far fewer dimensions of that as time goes forward, but unfortunately I am prepared to make those changes, if they need to be made, for those that can't modify behavior or practice to come into compliance standards.

That's how I see it globally in the nine or so weeks that I've been there. I can also assure you that — I mentioned the 30 years that I've had the good fortune to do this in the industry. I am confident that what I've seen at Hollywood, I've seen in other places. Not all piled into one place and not all at one time, but across the span of my career I've seen these things before. And I've not bumped into anything where I have to scratch my head and say, gee whiz, we have no solution for that. We have solutions. They simply need to be applied in standard manners and in good practices.

People that have joined me most recently at Hollywood Lawrenceburg, Scott Saunders, the assistant general manager, he was there before I got there. I had worked with Scott previously in the Las Vegas marketplace. He is someone who preceded me by X-number of months to Hollywood, and I am confident that he brings the kind of skill-set that I need to help me to govern the business in a compliant manner.

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Jeannie Magdefrau, who was introduced to you at the last meeting as well -- she is the chief financial officer, a 15 plus year veteran of the industry -- she brings the kind of skill-set, understanding, and personal professional discipline to the business as well.

The sum total of all that, along with the good people that already work at Hollywood Lawrenceburg, all sum total becomes the answer to what confronts us now. And, again, I'm confident that we can cure this.

COMMISSIONER SHY: Anything related to the employees that you are dealing with?

MR. HASSON: Yes. With regard to the employees, certainly first and foremost for me is a clear message from the top. When I think of a

- 1 clear message from a top in what we call town-hall
- 2 | meetings, I introduced myself to all members of the
- 3 | team to Hollywood Lawrenceburg, and I reminded them
- 4 that a general manager's job can have many, many,
- 5 many dimensions to it. Certainly, the general
- 6 manager can look at gaming, lodging, food,
- 7 | beverage, entertainment, and transportation. But I
- 8 | said apart from all that, my single foremost
- 9 priority is compliance, because Hollywood
- 10 Lawrenceburg needs to restore its good reputation
- 11 | with the citizens in the great State of Indiana.
- 12 We owe that obligation as a consequence of having a
- 13 privileged license in the State.
- 14 Our obligation is to perform as a compliant
- 15 | corporate citizen, and I wanted to make sure that
- 16 the staff, and it included all members of the staff
- in attendance across multiple days that we held
- 18 these meetings, I wanted to make sure they heard
- 19 that message directly from me; not in a filtered-
- down way, not reading it in a newsletter, but
- 21 hearing it in a direct way from me as the newcomer.
- Now, there was plenty of praise as well.
- 23 reminded the team that this has been a successful
- business over a long period of time, and it once
- 25 knew great compliance. There was a period of time

where we didn't find ourselves in this kind of quicksand, and that I was confident that having joined the team that I was both anxious, eager, and confident that we would find solutions.

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I want to share with you one simple solution that made it tangible for the team. I think,

Ms. Gray, you mentioned controlled keys as one of the elements that we've been tangled in. I asked myself first and foremost, raising my hand first, what can management better do with regard to keys. We have electronic key watchers. We have all kinds of procedures.

The question I asked of the team is, if you hold a sensitive key, why is it not attached to your body? It needs to be on a key back, as we call it, or a key tender, or it needs to be on a bungee cord attached to your arm. And jokingly I told the team, because I think that this resonates with the line level staff, if your pants were to fall off, I would understand why you've lost a key. Or if your arm were to become separated from you, I would understand how you lost a key. But short of those matters, which I know as a casino executive won't happen — there is not much chance of that happening — my point became that this kind of

- 1 | back-to-basics solution becomes what it is that we
- 2 | will do in many corners, in many dimensions of our
- 3 business. This is just the first
- 4 easy-to-illustrate example. Keys must be attached
- 5 to your body.
- And then my management team, as a byproduct,
- 7 is in a position to observe for it or to observe in
- 8 advance that it's not being complied with rather
- 9 than waiting for the key error to take place.
- 10 | That's one example that I give, and that's the kind
- of communication that has been given to the staff
- 12 level members as well as to the executive committee
- 13 at Hollywood Lawrenceburg.
- 14 VICE CHAIRMAN FINE: Other questions?
- 15 COMMISSIONER MURPHY: Yes. This may be more
- of a comment. I have to say I'm very glad to hear
- 17 | you use the term, internal control, because that's
- 18 | clearly important with respect to Hollywood. And I
- 19 think that's a real step in the right direction.
- 20 But I'm looking at some numbers here that I just
- 21 think should be read into the record so we can kind
- of frame the issue that Hollywood has, at least in
- 23 my mind.
- 24 And I'm looking at the last, the total fines
- 25 | for all casinos for the last six months, and

- 1 Hollywood is the proud owner of 59 percent of them.
- 2 And just in violations, for all gross violations,
- 3 it's almost 30. That's out of 12 casinos, and
- 4 that's setting quite a standard. And I think
- 5 that's what we want to see go away.
- I think what you're talking about hopefully
- 7 | will do that. But I want to remind you just a
- 8 | meeting or two ago we heard from Mr. Wilmott, and
- 9 he was saying the same kind of things. Now you're
- 10 there, and hopefully that's a step he's taken in
- 11 | the right direction. But this isn't the first time
- 12 | we've heard this. So a compliment and a little bit
- of admonishment.
- 14 MR. HASSON: I understand. I appreciate the
- 15 | compliment. Frankly, I appreciate the urgency of
- 16 | what it is that you're describing to me. I'd like
- 17 to think, because I had worked in my career
- 18 elsewhere with Mr. Wilmott in the past, I would
- 19 like to think that part of the reason I'm at
- 20 | Hollywood right now is because I've worked with
- 21 Mr. Wilmott in the past, and that he recognizes
- 22 | what I can bring to the team to help them through
- 23 troubled times and to emerge on the other side of
- 24 this.
- 25 As you mentioned -- as a past practicing CPA,

- 1 | it's near and dear to me. It's much like riding a
- 2 | bicycle. It's not something you should forget when
- 3 you're sitting in the corner office. Internal
- 4 | controls, compliance with standards, standard
- 5 operating policies and procedures, all critically
- 6 important and my No. 1 priority at Hollywood
- 7 Lawrenceburg.
- 8 COMMISSIONER MURPHY: Thank you.
- 9 MS. GRAY: Any more questions from me on that?
- Order 2011-251 is a settlement agreement with
- 11 Hoosier Park wherein the casino allowed an underage
- 12 person on the casino floor on three separate
- 13 occasions.
- Hoosier Park has agreed to a monetary
- 15 | settlement of \$9,000 in lieu of disciplinary
- 16 action. Are there any questions?
- 17 Order 2011-252 is a settlement agreement with
- 18 Horseshoe Hammond wherein the casino violated the
- 19 rules requiring the removal and counting of all
- 20 dropped bill validators. Horseshoe Hammond has
- 21 agreed to a monetary settlement of \$1,500 in lieu
- of disciplinary action. Are there any questions?
- The seventh order, 2011-253, is a settlement
- 24 agreement with Indiana Live and includes three
- 25 counts.

In the first count, the casino allowed a person under the age of 21 onto the casino floor on two separate occasions.

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In the second count, the casino failed to timely notify the gaming agents of a terminated employee.

In the third count, the casino allowed a patron to enter the employee entrance and walk around the back of the house.

Indiana Live has agreed to pay a total monetary settlement of \$14,000 in lieu of a disciplinary action. Are there any questions?

Order 2011-254 is a settlement agreement with Majestic Star, wherein the casino failed to timely notify gaming agents of a terminated employee.

Majestic Star has agreed to pay a monetary settlement of \$2,000 in lieu of disciplinary action. Are there any questions?

The final order, 2011-255, is a settlement agreement with Rising Star, wherein the casino violated the rule requiring surveillance and audio coverage in any area of the security office where a person may be detained and questioned.

Rising star has agreed to a monetary settlement of \$15,000 in lieu of disciplinary

action. Are there any questions? 1 2 COMMISSIONER SHY: Basically, what happened? 3 MS. GRAY: Basically, the director of security was conducting interviews and questioning employees 4 5 in his office where there was no camera coverage at 6 all. 7 COMMISSIONER SHY: Didn't he understand he shouldn't be? 8 9 MS. GRAY: I'm assuming that he should have 10 known so, yes, I feel he should have. 11 COMMISSIONER SHY: Are you comfortable they 12 have explained the rules? 13 MS. GRAY: Yes. In fact, when this was 14 brought to their attention, he no longer does it 15 there. They have another area where there is 16 coverage, and he conducts all the interviews there. 17 VICE CHAIRMAN FINE: Further questions for 18 Ms. Gray? 19 MS. GRAY: The Commission staff recommends 20 that you approve orders 2011-247 through 2011-255, 2.1 each of which approves one of the settlement agreements that we have just discussed. 22 2.3 COMMISSIONER SHY: I move to approve.

25 VICE CHAIRMAN FINE: Moved and seconded to

COMMISSIONER MURPHY: Second.

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- approve orders 2011-247 through 2011-255. All in
- 2 favor, indicate by aye.
- 3 (Chorus of ayes.)
- 4 VICE CHAIRMAN FINE: All opposed? Thank you.
- 5 Orders 2011-247 through 2011-255 inclusive are
- 6 approved.
- 7 MS. GRAY: Thank you.
- 8 VICE CHAIRMAN FINE: Thank you.
- 9 The next order of business is transfer of
- ownership, and we'll ask Adam Packer to address
- 11 that matter.
- 12 MR. PACKER: Thank you, Mr. Vice Chair.
- On November 23, 2009, entities that hold The
- 14 | Majestic Star I and II casino licenses, their
- 15 parent company and other related entities, filed
- 16 | voluntary petitions under Chapter 11 of the United
- 17 States Bankruptcy Code in the United States
- 18 Bankruptcy Court for the District of Delaware.
- 19 On March 10 of 2011 the bankruptcy judge
- 20 entered an order confirming the Second Amended
- 21 Joint Plan of Reorganization for these entities,
- 22 which we can call Majestic Star for purposes of
- 23 shorthand. Two portions of that plan of
- reorganization require Commission action; namely,
- 25 | the approval of new owners and the approval of an

exit financing package.

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And I could give you some of those details, but I understand that there are people, representatives here who can speak to that. But I would like to highlight two things that I think really are the key points of these two issues.

The details of the reorganization plan and the portions of that plan that require action have been provided to you in the materials. The plan addresses Majestic Star's indebtedness in what we nonbankruptcy people would call the usual way, where high priority creditors get equity in the reorganized entity as an exchange for the debt they held pre-petition. Ownership of the licenses then would transfer from the Don Barden related, his estate, to new entities, dozens of new entities, all of which were pre-petition creditors.

One of those high priority creditors, Wayzata
Opportunities Fund II, will have equity high enough
to trigger the licensure requirements for a
substantial owner. Wayzata and its key persons
have submitted suitability applications. And the
background and financial investigations division
has completed its investigations, and those final
reports have been provided to you.

The reorganized entity also proposes an exit financing, or rather the proposed reorganized entity also proposes an exit financing package that will consist of approximately, up to approximately \$158 million in new debt.

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Dr. Charlene Sullivan at Purdue University has completed an analysis and description of that financing package, and that has also been in your materials for your review.

For a more detailed presentation regarding
Wayzata and regarding the future of Majestic Star,
Commission staff has asked Kay Flemming to
introduce herself and then some other people who
will talk to that.

So, Mr. Vice Chair, I'll turn it back to you.

VICE CHAIRMAN FINE: Ms. Flemming, you can have the podium, if you like.

MS. FLEMING: Thank you. I'll be very brief.

I am here on the behalf of the company, The

20 Majestic Star, LLC, and The Majestic Star II, Inc.

21 I've been their local regulatory counsel for many

years. Also here on behalf of Majestic Star, Larry

Buck, the general manager of the two properties;

Peter Rusthoven, who has led the negotiations with

25 the City of Gary on the local development

agreement, and David Meyer from Kirkland & Ellis,

in case there are bankruptcy questions that I would

never attempt to answer.

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With that I want to thank the Commission staff for all their hard work and their continued working with us -- Ernie, Jenny, Adam, Danielle, Garth, and everyone -- all the other members of the Commission staff who have worked with us diligently to get us to this point today. We thank everyone. We thank you for your consideration.

And with that I'll introduce Doug Brown from Bose McKinney, who is representing Wayzata

Opportunities Fund II. Thank you.

MR. BROWN: Thank you, Kay.

Mr. Chairman, members of the Commission, Judge Yelton, members of the staff, thank you for the opportunity to address you. I'm Doug Brown, a partner with Bose, McKinney & Evans, and it is our privilege to represent BNY Mellon Bank in its capacity as the indentured trustee of the senior secured note holders in The Majestic Star projects.

Pursuant to your approval and subject to the bankruptcy plan, the single biggest holder of senior secured notes, Wayzata, would become a substantial owner in The Majestic Star properties.

- 1 Majestic Star is, as you know and with your
- 2 approval, is going to emerge from bankruptcy. And
- 3 at that point new governance procedures will occur.
- 4 There will be a new five-member board of directors.
- 5 Under the agreement two of those board members will
- 6 be appointed by Wayzata.
- 7 I'm joined here today represented by Wayzata
- 8 by Pat Halloran, who is to my immediate left. Pat
- 9 is the CEO and managing principal of Wayzata.
- 10 Wayzata is a very, very well known, very well
- 11 respected investment manager with billions of
- dollars under its management.
- To his left is Joe Deignan, who is a
- 14 vice-president and also a principal of Wayzata.
- 15 Those two gentlemen, subject to your approval, will
- be the two Wayzata designees on the board of
- directors of Majestic Star after it emerges from
- 18 bankruptcy.
- 19 So with that brief introduction, with your
- 20 | indulgence may I invite to the microphone, please,
- 21 Mr. Halloran, who will tell you a bit about
- 22 Wayzata, its business and aspirations for Majestic
- 23 Star. Thank you.
- MR. HALLORAN: Good afternoon. As Doug said,
- 25 | my name is Pat Halloran. I'm the managing partner

for Wayzata Investment Partners.

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Just a brief history on us. We started this group in the late 1980s. We were part of Cargill's Financial Markets Group. Cargill is headquartered in Wayzata, Minnesota, at the world headquarters. That's where we started. We worked with that group for about 15 years, and in 2004 we spun out on our own. So it's a partnership that's owned by the employees of the company.

We manage five funds. We're a manager for about seven and a half billion dollars of investments of capital, actually. And the capital, most of it comes from state pension funds throughout the U.S. That includes Indiana Public Employer Retirement Fund. So we have capital that's long-term capital.

We get into investments that are long term in nature, take a long time to turn around. We've been in this investment, I think, for about two or three years now and, you know, the first couple of phases are done. I think we've lopped off about 300 million in debt in bankruptcy, which will be a good start to get this company back on the street.

Clearly, getting through the bankruptcy process, there's a lot of things you have to do,

- 1 and it's taken a lot of effort on our part. I
- 2 think the next phase is to get the company out of
- 3 | bankruptcy, get it stabilized, hopefully improve
- 4 morale, and get the right people in the right
- 5 positions and incentivize people to do the right
- 6 thing. That's sort of what we do for gaming
- 7 | companies and throughout sort of our portfolio of
- 8 companies.
- 9 Then, finally, we've got six offices
- 10 throughout the world. We've got offices in Boston,
- 11 Houston, Minneapolis. Wayzata is a suburb of
- 12 Minneapolis. And then outside the U.S. we are in
- 13 London, Mumbai. Any questions?
- 14 | COMMISSIONER MURPHY: How often -- say you are
- 15 | a long-term investor. How often do you turn over
- 16 | the company side of your portfolio?
- MR. HALLORAN: It can range anywhere from
- 18 three to seven years. On average it's probably
- 19 around five, five and a half years.
- 20 COMMISSIONER SHY: Do you have any specific
- 21 plans, any comments you can make on what you want
- 22 to do with the property?
- MR. HALLORAN: It's a bit early just because
- we've just reconstituted the board. We've talked
- 25 about the new board. So the new board has a lot in

- 1 | front of them as far as strategic plan, three year
- 2 | plan, and getting all the right people in the right
- 3 places and incentivizing those people to do the
- 4 | right things. So it's too early in the process to
- 5 say.
- 6 COMMISSIONER SHY: I would think that if you
- 7 | made the decision to do this, you would have some
- 8 idea, some reasoning about what you need to do.
- 9 MR. HALLORAN: I think there are probably a
- 10 lot of dreams, but we've got to kind of collect
- 11 them and see what we can execute on.
- 12 VICE CHAIRMAN FINE: Mr. Halloran, I know
- 13 there was a little bit of issue with respect to the
- 14 | payment on the license. I want to ask you, money
- 15 has been received, not yet deposited but received.
- 16 And I want to ask you, do you consider that matter
- 17 | resolved, the checks deposited if you are approved
- 18 today? There is no further contesting of the
- amount of the fee or the payment of the fee?
- 20 MR. HALLORAN: Yes. It sounds like it's all
- 21 settled.
- 22 COMMISSIONER MURPHY: It's resolved.
- 23 VICE CHAIRMAN FINE: Further questions for
- 24 Mr. Halloran?
- 25 COMMISSIONER MORGAN: He brought up the fee

has been paid. That's positive.

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- 2 MR. HALLORAN: Sure. Very good. Thank you.
- 3 VICE CHAIRMAN FINE: I'm told that Mike Hile
- 4 has asked to address us for ten minutes.
- 5 MR. HILE: Thank you for that privilege. I'm 6 here on behalf of the City of Gary. Also with me
- 7 here is Susan Severtson, corporation counsel.
- Thank you, Commissioners, for the opportunity

  to speak in front of you today, and Executive

  Director Yelton for permitting the same.
  - We're technically here on a transfer of ownership issue, but as I've heard Director Yelton, and I believe the statute made clear, suitability is always an issue when it comes to any kind of licensing approval, transfer, et cetera.
    - I'm going to address the suitability issue that the City of Gary has made known to you all before. We've made, at a previous licensing hearing raised the issue. We are in continued negotiations to resolve but at that time we were invited to always bring the issue back up should satisfactory resolution not have occurred.
    - Unfortunately, that's where we are as of today. I'm speaking of the fact that the City of Gary believes that the existing, The Majestic

- 1 | entities are not performing under existing local
- 2 development agreements. And we all know that the
- 3 | Supreme Court has made it clear that LDAs are your
- 4 method of making sure that gaming revenues get
- 5 | routed as the statute requires to local economic
- 6 development, and that the terms of those LDAs
- 7 become part and parcel of the license.
- 8 | Consequently, if they aren't performing under an
- 9 LDA, they've breached their license agreement, and
- 10 | we believe it to be unsuitable for their licensure.
- I'm going to simplify this because I have only
- 12 | ten minutes. I did present a group of documents to
- 13 the Executive Director earlier, which have all the
- 14 relevant documents for your review should you need
- 15 them, but I will go quickly through this. These
- 16 facts are uncontested by anyone. As part and
- 17 | parcel of The Majestic's confirmation of the plan
- 18 of reorganization, they reserved in their
- 19 | confirmation order, a copy of which is presented to
- 20 you, the ability to assume or reject their existing
- 21 LDA contracts. That reservation was made in part
- 22 and parcel continuing to try to negotiate with us
- 23 to try to come to a resolution. What that means is
- as of today's date they have not committed one way
- or the other as to whether they will abide by our

LDAs, or whether they will seek to reject them.

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If they reject them, they allegedly would be gone, and we would have a damage claim under it.

Or whether they will be bound by what kind of LDA going forward. I'll discuss that again later, but I just want to raise that issue. At this present time there is no existing commitment by The Majestic entities to operate pursuant to any LDA.

Secondly, it's undisputed that under the existing LDAs they are holding at least \$14 million that would have been due and owing thereunder but for one reason: They claimed or alleged a setoff, an ability to offset those against claims that they say the City owes The Majestic.

Now, let's go through that issue. And so, in essence, if there is no setoff capability here, then there would be no right to have withheld those funds, and withholding those funds is a violation of their license agreement.

So what rights of setoff are there? Well, you the Commission, you the Indiana legislature, have already made it real clear via legislation that there is no right to setoff against an LDA. How has it done that? Most recently the legislation in 4-33-23-7 made it real clear you have jurisdiction

to make sure that the economic development
agreements comply with the purposes of the
agreement and also to make sure that disbursements

4 to unspecified recipients comply with the purposes

5 of the agreement.

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Indirectly, the unspecified recipient provision, if you permitted a setoff against LDA funds, the gaming entity that owes LDA funds could at any time go to any creditor of the municipality, even a disputed creditor, buy that claim, take that claim as an assignment, and offset it against LDA funds; thereby making sure that that recipient receive funds that should have gone for economic development.

It's an indirect route. I don't think you would desire that to happen. In fact, that is exactly what has happened here. I will go through that in a little more detail as well.

So by permitting setoff, obviously your statutory scheme doesn't permit setoff because it would permit this unspecified way of routing funds out of economic development, which is in violation of the statutory scheme. In addition, the legislature passed 4-33-23-13, which requires that there be a special bank account and that it be

segregated and the funds go immediately to the bank account within five days of receipt.

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You have promulgated rules, including your emergency order, implementing the provisions of that statute, making it clear that there needs to be a segregated account.

There are reports from the recipients what account it is, where it is, who has signatory rights, et cetera, et cetera, further evidencing that statutory concern. So, clearly, in the legislative scheme the LDA revenues, which are supposed to go pursuant to the license to local economic development, are not general funds permitted for offset; otherwise, you defeat the purpose.

Secondly, general state law precludes setoff in this scenario. Indiana Code 34-55-12-1 provides that collection of a claim or a judgment against a municipality may only be collected from an appropriation made for that purpose. Secondly, it goes on and says that execution for purposes of collection is prohibited against any real or personal property owned by a city or town or in the interest, or any property in which the city or town has an interest. So by permitting a setoff of LDA

funds in which the City has an interest, Indiana
Code 34-55-12-1 is violated.

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Consequently, from a policy point of view,
there is no right to setoff. If there is no right
to setoff, they are in default under their license
agreements and not suitable to be licensed.

So let's assume that you don't buy my
arguments on a policy issue, even though I think
the statutes are clear. There also is no factual
basis for a setoff here. And I won't get into the
nitty-gritty of a certain mayor did a certain
thing, et cetera, et cetera. We don't need to for
these purposes.

What we can look at specifically is that in 1999, when the LDA agreements were first entered into with Majestic and Trump, they are straightforward, bald agreements that provide that the monies come to the City for economic development. At that time the City made no commitments, obligations for any kind of road building, environmental remediation, or anything to The Majestic Casinos.

At or about that same time the City did make written commitments to an entity called Gary New Century. Gary New Century is a Barden related

entity, and it was buying a bunch of the land that
surrounded the casino, and it promised to make 70

plus million dollars of investment and development.

And conditioned upon that, the City made promises

to build a road and to do some environmental

remediation. They were all conditioned. They were

triggered. There are disputes among the parties

whether all the conditions were triggered.

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In 2004, when apparently Mr. Barden or Majestic's owners at that time decided that The Majestic should become the owners of the land surrounding the casino, apparently GNC wanted to cash out. Majestic paid and bought the land that surrounded it, and GNC assigned a portion of its contract, in which the City made commitments to GNC based on development commitments, to The Majestic. That is the only way there was potentially any obligation from the City to The Majestic that would permit, that would allegedly set up a setoff.

What was the purpose of that? The Majestic wanted to set up an opportunity of a setoff. So in essence what you have here is an assigned claim from a third party to a regulated entity that had an obligation to pay over LDA funds for economic development, who have been attempting and holding

out the payment of those funds to an economically distressed city and continuing to perform under the rubric, not perform under their LDA, and therefore are not suitable.

VICE CHAIRMAN FINE: You have another 30 seconds, if you would like.

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MR. HILE: To go on real quickly, even if they were to have a setoff right under the law, there is a restriction on the amount of debt that a City can take on. So any agreement that it made with GNC is above that limit, and the statute said that debt would be void; therefore, not available for setoff.

Secondly, any environmental remediation commitments are covered strictly by a statute that require certain approvals and procedures which were not followed in conjunction with that GNC statute, so it fails as to that purpose as well.

I will, because of the time, I will go on and say that if for some reason you do not adopt our objection and agree to go forward and license, it is very important that any ongoing licensure or approval be restricted specifically in the following fashions: That The Majestic take no action in their bankruptcy case regarding the existing executory contracts; i.e. assume or reject

- 1 | them. Those are held in abeyance under the deal.
- Otherwise, the City is forced to go to Delaware and
- 3 try to protect its rights and interests. And we
- 4 are here in front of you today, and you have the
- 5 jurisdiction to make these determinations, and that
- 6 | would be an unfair scenario. So they should be
- 7 restricted from assuming or rejecting those
- 8 licenses while they are obligated to continue under
- 9 our interim arrangement that we've been working
- 10 under, which would require the payment of at least
- 11 a minimum amount of funds agreed to thereunder,
- 12 | continue to negotiate in good faith. And finally,
- 13 they should be obligated, because under that deal
- 14 | there would be freed up the nearly \$14 million they
- are holding, there would be approximately \$7
- million to \$10 million, closer probably to \$8
- 17 | million that would have been freed up and available
- 18 | for the City of Gary to use for the purposes that
- 19 | it's entitled. And as a restriction on any
- 20 licensure, those funds should be a part and be
- 21 turned over.
- I believe that's use of my time unless there
- 23 are any questions.
- 24 VICE CHAIRMAN FINE: Questions for Mr. Hile?
- 25 COMMISSIONER MORGAN: I have a couple of

- questions for you. Adam, we have a signed LDA at
- 2 this point; correct?
- 3 MR. PACKER: Yes. It's Commission staff's
- 4 opinion that there is an LDA that's signed by the
- 5 City of Gary and signed by The Majestic Star
- 6 entities.
- 7 COMMISSIONER MORGAN: My question is, on the
- 8 | LDA that is in effect or in existence, what funds
- 9 have you been receiving thus far?
- 10 MR. HILE: Well, I would have to know exactly
- what LDA Commission staff believes is in place to
- 12 be able to tell you what funds have been received.
- 13 COMMISSIONER MORGAN: Can I ask you this
- 14 | question: As the City of Gary, what have you
- 15 received to date in funds from The Majestic Star
- 16 Casinos? How much money have you received?
- 17 MR. HILE: For the whole period of the LDA
- 18 relationship?
- 19 COMMISSIONER MORGAN: No. Let's say for the
- 20 last year.
- 21 MR. HILE: For the last year we received
- 22 approximately \$3 million thus far. That is not
- 23 under an LDA. That is under what is a term sheet
- 24 that would provide a basis for definitive documents
- 25 for an LDA, which are provided for you.

- It is subject to several conditions. One of
  the conditions is an environmental remediation

  condition that apparently is not satisfied, and the
  parties are continuing to negotiate. But it is
  merely an interim arrangement.

  COMMISSIONER MORGAN: Okay. I just asked a
- COMMISSIONER MORGAN: Okay. I just asked a couple of questions because I have the materials.

  So you have \$3.2 million in the last year that you've received.
- 10 MR. HILE: Correct.
- 11 COMMISSIONER MORGAN: The City of Gary. And
  12 you are the steward of that money.
- 13 MR. HILE: Correct.

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- 14 COMMISSIONER MORGAN: For the benefit of redevelopment for the City of Gary.
- MR. HILE: For economic development for the City of Gary, correct, uh-huh.
- 18 COMMISSIONER MORGAN: So can you give me some
  19 examples what are we doing with that money at this
  20 point?
  - MR. HILE: As you know, Commissioner, or I assume you know, the City of Gary has been in a very distressed financial condition. No. 1, the main reason being the constitutional caps on taxes, property taxes, the City has gone from a budget of

- 1 | 66 million down to a approximately 30 million, 33
- 2 million. In that process it has had to manage and
- 3 save, and has done that all through the time that
- 4 it was receiving nothing from The Majestic because
- 5 The Majestic was holding it pursuant to a setoff
- 6 rate.
- 7 COMMISSIONER MORGAN: I understand that.
- 8 \$3 million.
- 9 MR. HILE: So I'm going forward. As to the \$3
- 10 | million, I would submit to you that the City of
- 11 Gary has on its own continued the building of the
- ingress/egress road, and has done so from general
- 13 | funds, but these would be included in those funds.
- 14 | So the ingress/egress roads to the casino has been
- completed, as far as what you might consider
- 16 economic development.
- But I would go on and say to you that in a
- 18 city that is distressed, that may not be able to
- 19 pay its police force, its fire department, or do
- 20 other basic government services, economic
- 21 development is being able to provide those services
- 22 | so that someone will even consider you as a locale
- 23 to move into, a company, a corporation or whatever.
- 24 And to devote or require that it be used for some
- 25 | specific construction of something or otherwise

- 1 probably would be somewhat short-sighted at this
- 2 time.
- 3 COMMISSIONER MORGAN: Okay. Thank you.
- 4 COMMISSIONER MURPHY: Is that another way of
- 5 saying they are using most of the money for
- 6 operating expenses?
- 7 MR. HILE: The money comes into their casino
- 8 | fund. It is appropriated in the normal fashions
- 9 for operations, but, yes, most any dollars that the
- 10 City receives goes to pay normal operating
- 11 expenses, which include infrastructure and other
- 12 kinds of capital projects that they undertake.
- 13 VICE CHAIRMAN FINE: Other questions of
- 14 Mr. Hile? Thank you.
- We have ten minutes reserved for Peter
- 16 Rusthoven.
- MR. RUSTHOVEN: Thank you, Mr. Chairman,
- 18 Mr. Acting Chairman, Commissioners, Executive
- 19 Staff. I trust this is not going to be a Lou
- 20 Gehrig Wallick type situation. I hope you feel
- 21 better.
- Mr. Hile is a zealous advocate, and I can say
- 23 | with all sincerity that I have come over the course
- of our discussions to regard him as a friend, and I
- 25 have great respect for him.

I think a few things got lost on the accuracy front in the midst of his zealous advocacy. Let me go through some of those, and then I can explain where we are in negotiations and what's going on.

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When this controversy began in early 2008 it wasn't, the payments were not ceased as a setoff. Payments were ceased because Mr. Barden and Majestic believed that the City had breached its agreements, and therefore was not entitled to payments under these contracts because it had not done what it said it would do.

They are a complicated set of contracts. All I can tell you is in 2005, I believe it is, when Majestic acquired the Trump boat, all of those agreements, the parties signed what's called a 2005 amendment that in our view, and it's quite a straightforward kind of view, brought all these agreements together; that all of them were part of economic development, casino operations in the City. That's our view.

The City disagrees. I will point out that as the Commission, as has been litigated, specifically the City sought a preliminary injunction that would require the payments to continue, and they lost.

25 That was taken to the Court of Appeals of Indiana,

- 1 and the Court of Appeals affirmed that the
- 2 preliminary injunction should not be granted. The
- 3 City attempted to take that to the Indiana Supreme
- 4 Court, which declined to review it.
- 5 Again, a lot of law here, but there's a number
- of factors as to whether you bring an injunction.
- 7 One is suffering irreparable harm, and one is if
- 8 you show a likelihood of success on the merits.
- 9 All I will say here is that the injunction was
- denied. So we have not been using the withheld
- 11 money, as the Commission has been kept informed
- 12 | throughout. That money that was not paid over this
- 13 | period of time is held in a segregated interest-
- 14 | bearing account. It continues to be so held.
- We, of course, understand the Commission's
- 16 jurisdiction over this matter and have tried to
- 17 | continue to abide by it. I will say specifically,
- 18 | because Commissioner Morgan asked the question, I
- 19 believe the amount that the City has received over
- 20 | the course of gaming -- one, I think it was 108 --
- 21 it's somewhere in the multiple hundreds of millions
- 22 | range. I think 300 million might be the figure I'm
- 23 remembering. If it's other than that, I apologize.
- On the GNC agreement, this is what I'm going
- 25 | to get into on the problems we're facing in the

1 negotiations right now. It's our view, and we

2 | don't think there's much doubt about this, GNC did

3 invest \$70 million as part of the attempted

4 redevelopment there. What is going on in the

5 | negotiations now, we came to you in March with a

6 settlement term sheet, and we were really pleased

7 and believed that this had been put to bed.

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Here's the problem we ran into, and I have to give you a little background. The property that most needs remediation is something called the Lehigh property. It used to be the Lehigh Cement Factory. Back when this property was being acquired by, I would just say Majestic, in that deal there was like a \$40 million value on that property. That's what the company thought it was getting. In that agreement, the City agreed that it would do environmental remediation on that property, which has not occurred.

Now we come to negotiations that we've been going through with the City which led to the settlement term sheet that we brought to you. We thought we had this resolved. It went into detail, including how basically this 14 million, a huge chunk of it would be used to construct roadway improvements for casino access that the City in our

view was committed to and had not done. To the extent that those funds were not needed for the roadway, eventually the City would get that money.

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Some of the money, which is in yet another account — all of these things are so complicated. There is yet another account which is going to be devoted in part under any discussions the parties have had to some of the environmental remediation. But there was, as often with deals, there were conditions before we would close, things that had to be true or else this deal was really a kind of different deal. And one of the conditions was this: That the environmental remediation costs would not exceed \$3 million.

We commissioned a study from a reputable group to go do all the core boring and testing that they do in these situations. And when the report came back, the environmental remediation, depending on the standard of remediation, if you were going to do it, for example, for what's called commercial industrial standard, those remediation costs would be up to \$14 million or more. If you were going to do it through what's called residential standard, those remedial costs would be \$35 million.

This is a major economic change, particularly

- 1 for a company that believed that when it acquired
- 2 | the company it had a \$40 million worth and the City
- 3 was going to do the environmental remediation.
- 4 This is a difficult problem. It's a difficult nut
- 5 to crack because of economic conditions.
- 6 The City of Gary is a distressed fiscal
- 7 | financial municipal unit. It's got problems. One
- 8 of the reasons that I think pushed this along is
- 9 that we agreed as part of the term sheet that we're
- 10 going to keep making those payments. So we resumed
- 11 paying that \$500,000 a month is what it roughly
- 12 | averages out to. We've continued to do that.
- 13 We've continued to do that even when this problem
- 14 arose because of what the environmental remediation
- 15 reports came out.
- But the City is distressed and it's difficult.
- 17 | Majestic is coming out of bankruptcy. Everybody
- 18 knows what the problems have been economically. So
- 19 | we are trying to figure out a way to get this done,
- 20 | to bridge this gap in such a way that the company
- 21 is, you know, the property can be environmentally
- 22 | remediated, if there is going to be development on
- 23 | it, which the City wants and which we want.
- I'm not supposed to get into it, and I won't
- violate the rule that you don't get into settlement

- discussions and what their substance are. I don't
- 2 | think Mr. Hile would have a problem if I say this:
- 3 The amounts that we're talking about are not \$35
- 4 million. We recognize the situation. We're not
- 5 talking about \$40 million, and nobody is saying
- 6 anything like that.
- 7 We have been exchanging proposals even this
- 8 | week. Both sides have submitted proposals and
- 9 responses, and I think I can say that there has
- 10 been movement on both sides.
- One thing you did not hear was any suggestion
- 12 | that nobody is not negotiating in good faith. We
- 13 | are going to continue to do that. I want to get
- 14 this done.
- If I can make it personal, we finally got the
- 16 East Chicago thing done. This one I don't think is
- more challenging than that; although it's got its
- 18 challenges. And I do know that everybody at the
- 19 | company, every conversation I've had with
- 20 representatives, with the people who emerge as its
- 21 new owners, wants to get this done. So we're going
- 22 to keep doing it.
- Let me talk a little bit about the bankruptcy
- 24 plan situation. The bankruptcy plan contemplates,
- 25 the confirmation plan, order for getting

confirmation, contemplates that the parties are 1 going to keep going on this issue, keep trying to 2 3 negotiate this issue. And it will either go away or it won't. But if we down the road come to some 5 kind of impasse, you can bet the first people we 6 are going to be talking to are here in terms of how 7 we proceed and what makes sense. So there should be no concern about that. People understand who 8 9 holds the golden ticket, if you will. 10 Commission gives the license. That's important.

So, obviously, if we reach an impasse, and it's my devout hope we will not, we will come here.

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Finally, with respect to some of the parade of horribles that Mr. Hile was leading the march on -- that's something lawyers do sometimes.

VICE CHAIRMAN FINE: Another 30 seconds.

MR. RUSTHOVEN: Thank you. Obviously, we have not used the money for any type of diversionary purposes and will not do so. We need to keep moving forward on this. I can tell you that we are absolutely committed to resolve this environmental problem, and we're making a lot of progress on it. But I think it would be pretty disruptive if we got into interfering with licensure or transfer of ownership when everybody knows this has got to go

- 1 | forward. Both the State, City, everyone stands to
- benefit from continued operations.
- If anyone has any questions, I'd be happy to
- 4 answer.
- 5 COMMISSIONER SHY: Can I sum it into two
- 6 things. You'll continue to pay under the interim
- 7 agreement.
- 8 MR. RUSTHOVEN: We are, yes. It's a provision
- 9 of the interim agreement.
- 10 COMMISSIONER SHY: And continue to negotiate
- 11 | in good faith.
- 12 MR. RUSTHOVEN: Yes.
- 13 COMMISSIONER SHY: I have no further
- 14 questions.
- 15 VICE CHAIRMAN FINE: Further questions of
- 16 Mr. Rusthoven?
- MR. RUSTHOVEN: Thanks very much.
- 18 VICE CHAIRMAN FINE: Mr. Halloran, if I can
- 19 ask one other question. I appreciate Commissioner
- 20 Shy is interested to know what the long term or
- 21 maybe near term plan would be for the boats. What
- about the management on the boat? What's the plan
- 23 | there? If this is approved, how will you handle
- 24 the current management on a going forward basis?
- MR. HALLORAN: I think the new board will be

- 1 | evaluating current management, and we've got a firm
- 2 hired to search out for executives throughout the
- 3 country to see if they fit the needs that the
- 4 | company has. So it's all part of the next phase of
- 5 our process here. I can't tell you anything about
- 6 the person that's running the boat.
- 7 VICE CHAIRMAN FINE: So when you run into
- 8 these situations, that's a standard part of what
- 9 you go through with everybody.
- 10 MR. HALLORAN: Yes, exactly. It's very
- 11 | methodical. I would say a lot of times the
- 12 | situation we get into is a combination of way too
- 13 | much debt and poor management. It's a bad
- 14 | combination, so we try to change that.
- 15 VICE CHAIRMAN FINE: Questions of
- 16 Mr. Halloran? Thank you.
- 17 MR. HALLORAN: Sure.
- 18 VICE CHAIRMAN FINE: Mr. Packer, as much as
- 19 there is an order in front of us, perhaps it's a
- 20 | slightly unusual one, and maybe you would just sort
- of refresh us as to what we're looking at.
- 22 MR. PACKER: Sure. If the Commission is
- 23 inclined to approve Order 256, there are a series
- of usual conditions that we've grown accustomed to
- 25 placing on license transfers that are part of the

- 1 reorganization plan from bankruptcy: That the
- 2 | financing must close; that the Commission must
- 3 receive all the financing documents; that all the
- 4 key players must remain in full compliance with the
- 5 gaming laws, et cetera. But it sounds like, based
- on the discussion that we've had with Mr. Brown,
- 7 Mr. Halloran, Mr. Hile, Mr. Rusthoven, that the
- 8 | Commission is inclined to place at least one, maybe
- 9 two additional conditions on the order if it is, if
- 10 the Commission decides to pass the order, to
- 11 approve the order. And it sounds like one would be
- 12 | that Wayzata, Majestic Star, any other relevant
- 13 | affiliates would not contest the payment of a
- 14 | \$2 million fee under Indiana Code 4-33-4-21(d). So
- 15 | that would be one that it sounds like the
- 16 | Commission is interested in imposing.
- 17 The other one, I think probably Commissioner
- 18 Shy has, at least from my vantage point, summarized
- 19 it best when she said continue to pay under the
- 20 LDA, your interim agreement, or however the
- 21 Commission wants to phrase it, and continue to
- 22 | negotiate in good faith on the environmental
- 23 remediation and the other issues regarding this
- 24 outstanding money.
- 25 If the Commission is inclined to approve the

- 1 Order 256 and wants to add those conditions to the
- 2 order, Commission staff would be happy to prepare
- 3 an order accordingly for the chairman and the
- 4 secretary to sign. If that is your will, and you
- 5 express that in your motion, then staff can
- 6 definitely handle that. If that's what you were
- 7 | looking for, Mr. Vice Chair.
- 8 VICE CHAIRMAN FINE: Yes. Thank you.
- 9 COMMISSIONER MORGAN: Yes.
- 10 VICE CHAIRMAN FINE: Further questions?
- 11 COMMISSIONER MORGAN: I think Adam summarized
- 12 | where I think we're at here to include those.
- 13 VICE CHAIRMAN FINE: We'll entertain a motion.
- 14 | COMMISSIONER SHY: I move to approve with the
- 15 three conditions Adam just reviewed.
- 16 COMMISSIONER MURPHY: I second.
- 17 VICE CHAIRMAN FINE: It's moved and seconded
- 18 to approve order 2011-256 with the conditions that
- 19 Mr. Packer has artfully stated. All in favor,
- 20 indicate with aye.
- 21 EXECUTIVE DIRECTOR YELTON: Just for
- 22 | clarification, I'm not sure I understand what you
- 23 mean. There are traditional conditions that are
- 24 always in every transfer order -- approval by
- bankruptcy, blah, blah. I presume you still

- 1 want those in there as well.
- 2 VICE CHAIRMAN FINE: Absolutely.
- 3 MR. PACKER: I think there would be a total of
- 4 five conditions, if I'm hearing correctly:
- 5 Financing close; we get all the appropriate
- financing documents; all entities and relevant
- 7 persons remain in compliance with the gaming laws,
- 8 regulations, other policies, et cetera. Those are
- 9 sort of the standard conditions.
- 10 And then the two that have come out of this
- discussion in the past half hour, one, not seeking
- 12 repayment or contesting the payment of the fee and,
- 13 two, continue to pay and to continue to negotiate
- 14 | in good faith on the outstanding issues. So that
- 15 | would be a total of five.
- 16 VICE CHAIRMAN FINE: You lumped good faith
- 17 | negotiations and continue to pay together.
- 18 MR. PACKER: Right. That would be one, and
- 19 | not contesting the payment would be two, and the
- 20 old fashioned conditions would be the other three
- 21 for a total of five. If the Commission is okay
- 22 | with that, that would be the way I would prefer to
- 23 structure it.
- 24 VICE CHAIRMAN FINE: Is that what was
- 25 intended?

- 1 COMMISSIONER SHY: Yes.
- 2 COMMISSIONER MURPHY: And all but the last
- 3 | two, as you've described, are already in the plan.
- 4 MR. PACKER: All right.
- 5 VICE CHAIRMAN FINE: Well, the very last one,
- 6 he took two and made it one.
- 7 MR. PACKER: If the Commission wants to make
- 8 it two, we can make it two.
- 9 VICE CHAIRMAN FINE: Good faith negotiation
- 10 and continue to pay will be one.
- 11 MR. PACKER: Your scriveners will act
- 12 accordingly.
- 13 VICE CHAIRMAN FINE: Again, we'll call for a
- 14 vote. All in favor, indicate by saying aye.
- 15 (Chorus of ayes.)
- VICE CHAIRMAN FINE: Opposed? Order 2011-256
- 17 | is approved with the appropriate additions.
- 18 The next order of business, we'll ask Sarah
- 19 Tait to address.
- 20 MS. TAIT: Thank you. Members of the
- 21 | Commission before you are two orders, 2011-257 and
- 22 | 2011-258, regarding the annual casino license
- 23 renewals for Belterra and Horseshoe Southern
- 24 Indiana casinos.
- Belterra's renewal date was October 22, 2011.

Under Resolution 2030-13, the Executive Director

has issued an interim renewal of Belterra's license

in order to bridge the time gap between Belterra's

renewal date and this meeting.

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Horseshoe Southern Indiana's license is set to expire on November 15, 2011. Both casinos have filed the required paperwork and fees.

At the March, 2010, business meeting, by order 2010-55, the Commission approved the power of attorneys for each casino. That approval expires upon the renewal of each license. For that reason, all casinos must either request renewal of the power of attorneys concurrently with the request for renewal or present the Commission with a new power of attorney, naming a new trustee-in-waiting.

Belterra has requested the renewal of Mr. Ron Gifford, and Horseshoe Southern Indiana has requested the renewal of Mr. Charles Atwood as their respective power of attorneys.

The Commission staff recommends you approve Orders 2011-257 and 2011-258, renewing Belterra's and Horseshoe Southern Indiana's casino licenses.

VICE CHAIRMAN FINE: Questions for Ms. Tait?

We'll take those together, if you will. We'll entertain a motion.

1 COMMISSIONER MORGAN: Motion to approve. COMMISSIONER SHY: I'll second. 2 3 VICE CHAIRMAN FINE: Motion and second to approve Orders 2011-257 and 2011-258. All in 4 5 favor, indicate with aye. 6 (Chorus of ayes.) 7 VICE CHAIRMAN FINE: Opposed? Thank you. 8 Next up is Lea Ellingwood on boxing/mixed 9 martial arts and disciplinary actions. 10 MS. ELLINGWOOD: Thank you. In October of 11 2010 Cut Throat MMA, LLC was granted a promoter's license, which expired on September 30, 2011. 12 13 Under that license Cut Throat MMA conducted a 14 number of professional mixed martial arts events, 15 including one on May 22 in Hammond, Indiana. 16 On September 14, Cut Throat submitted a 17 renewal promoter's application. During the course 18 of its licensure Cut Throat violated Commission's 19 Administrative rules and Indiana statutes on at 20 least two occasions, the last of those which 2.1 resulted in a settlement agreement that the 22 Commission approved at its June, 2011, meeting. 2.3 Later, as a result of an investigation 24 conducted by Commission staff regarding an incident

related to the May 22nd event, or 21st event

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- 1 | rather, Commission staff came to believe that Cut
- 2 Throat was an active participant in falsification
- 3 of medical documents; specifically, fighters' blood
- 4 tests. For these reasons Commission staff believes
- 5 Cut Throat is unsuitable to have its promoter's
- 6 license renewed.
- 7 Commission staff respectfully asks that the
- 8 | Commission adopt Order 2011-259, which denies Cut
- 9 Throat MMA's promoter's license.
- 10 VICE CHAIRMAN FINE: Questions for
- 11 Ms. Ellingwood?
- 12 COMMISSIONER MURPHY: Ms. Ellingwood, what was
- 13 Cut Throat's position on this? Did they deny?
- 14 MS. ELLINGWOOD: Yes, they did. Part of the
- 15 investigation that Commission staff did was
- 16 interviews with some of the fighters whose blood
- 17 | tests had actually been falsified. And the
- documents that we got we thought were pretty
- 19 | conclusive proof, with the information that we had
- 20 been given by that fighter, that they had in fact
- 21 been a participant, active participant in the
- 22 falsification.
- 23 VICE CHAIRMAN FINE: No further questions?
- 24 I'll entertain a motion.
- 25 COMMISSIONER SHY: Move to approve.

1 COMMISSIONER MORGAN: Second.

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VICE CHAIRMAN FINE: It's been moved and seconded to approve Order 2011-259. All in favor, indicate by saying aye.

(Chorus of ayes.)

VICE CHAIRMAN FINE: All opposed? Thank you.
Order 2011-259 is approved.

MS. ELLINGWOOD: The Commission will notice on the public agenda there is a matter for World Class Production. World Class Production just within the last two days has withdrawn its promoter's license application. Accordingly, there is no longer any issue for the Commission to consider, so Commission staff has withdrawn that order for consideration.

The next order before you is regarding Knock
Out Sports Promotions, which is another promoter
licensed by the Commission, who conducts
professional boxing events. Knock Out Sports
conducted an event in Gary, Indiana, and as
required by Indiana statute and our administrative
rules obtained a \$10,000 surety bond, which is
conditioned upon "the payment of tax imposed, the
officials and contestants, and the compliance with
this chapter and the valid rules of the

25 | Commission."

Although Knock Out Sports did timely give to Commission staff all of the records that we needed to determine what tax is due, they failed to make all the required payments timely. Specifically, they haven't paid all of the ticket tax, and they haven't paid all of the fighters involved to the tune of about \$4,500.

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Pursuant to Resolution 2010-127 the Commission must approve the recovery of required payments through the exercise of that surety bond.

Commission staff has had some success working with Knock Out to get some of those payments made. But as I explained, we're still short.

Yesterday, Knock Out Sports did advise us that they would be able to have all the payments made in full within two weeks. As a result, Commission staff asks that you approve order 2011-261, which will allow staff to make a claim against the surety bond in the event that all payments haven't been made by November 28.

COMMISSIONER SHY: So nothing will happen until the two weeks?

MS. ELLINGWOOD: Right. The idea is Knock Out Sports will continue to work with us to get all the tax paid and fighters paid. And if they don't by

- 1 | the end of the month, then we'll issue a claim.
- COMMISSIONER MURPHY: Have we had to resort to
- 3 that?
- 4 MS. ELLINGWOOD: We have only on one other
- 5 occasion.
- 6 COMMISSIONER MURPHY: Was it successful?
- 7 MS. ELLINGWOOD: It was successful. On that
- 8 occasion, though, we had received some of the tax
- 9 due and some of the fighters had been paid. So we
- 10 | filed a claim for the remainder that was left, and
- 11 the Attorney General's office also helped us
- 12 | collect some of the tax that was due that was not
- covered by the bond.
- 14 EXECUTIVE DIRECTOR YELTON: But, also, I
- 15 | believe this bond will cover all the balance in
- 16 | case it does not; correct?
- MS. ELLINGWOOD: Exactly. The lowest amount
- of bond that we have set for a fight is \$10,000.
- 19 That's pretty much the standard. And the bond
- amount is determined by the information we get
- 21 during the permit application, which tells us how
- 22 many tickets they are going to sell, the size of
- 23 the venue, that kind of thing. \$10,000 was the
- 24 appropriate amount of bond for this event, and they
- are only short \$4,500, so we shouldn't have any

- 1 problem getting paid.
- 2 VICE CHAIRMAN FINE: I'll entertain a motion.
- 3 COMMISSIONER SHY: Move to approve.
- 4 COMMISSIONER MORGAN: Second.
- 5 VICE CHAIRMAN FINE: There is a motion and a
- 6 second to approve Order 2011-261. All in favor,
- 7 indicate by saying aye.
- 8 (Chorus of ayes.)
- 9 VICE CHAIRMAN FINE: Opposed? Order 2011-261
- 10 is approved.
- 11 Next is our Rules and Jobie Jerrells.
- 12 MR. JERRELLS: Thank you, Mr. Vice Chair.
- 13 | Before you today is Resolution 2011-262. This is a
- 14 | resolution adopting an emergency rule regarding the
- 15 | conduct of charity gaming.
- You may recall Senate Enrolled Act 340 became
- 17 effective July 1st of 2011. In anticipation of
- 18 | that legislation, the Commission approved on
- 19 June 2, 2011, Resolution 2011-133.
- In the interim period since the effective date
- of both the legislation and the emergency rule, the
- 22 | charity gaming division has worked with its
- qualified organizations, as well as participated in
- 24 three legislative study committee meetings, and as
- 25 a result of that process has changed its emergency

- 1 rules.
- 2 The staff respectfully requests the Commission
- 3 to adopt Resolution 2011-133 as an emergency rule.
- 4 And should the Commission pass the resolution,
- 5 staff will continue to conduct the formal
- 6 rule-making procedure. Thank you.
- 7 VICE CHAIRMAN FINE: Questions for
- 8 Mr. Jerrells? I'll entertain a motion for
- 9 Resolution 2011-262.
- 10 COMMISSIONER MURPHY: I so move.
- 11 COMMISSIONER MORGAN: Second the motion.
- 12 VICE CHAIRMAN FINE: Order 2011-262 has been
- moved and seconded. All in favor, indicate by
- 14 saying aye.
- 15 (Chorus of ayes.)
- 16 VICE CHAIRMAN FINE: Opposed? Resolution
- 17 | 2011-261 is passed.
- 18 MR. JERRELLS: Thank you.
- 19 VICE CHAIRMAN FINE: Next, Lea Ellingwood will
- 20 again address us.
- 21 MS. ELLINGWOOD: Resolution 2011-263 is really
- 22 | a housekeeping matter. It's a resolution regarding
- 23 the renewal of those administrative rules which are
- 24 | scheduled to expire January, 2012. All
- 25 administrative rules adopted by agencies are

- automatically good for seven years. Unless they 1 are readopted, they will expire. 2 3 The two rules that are scheduled to expire 4 January, 2012, are 68 IAC 15-3-3 and 68 IAC 15-5-2. The first is an administrative rule regarding 5 6 cash reserve requirements. Essentially, it deals 7 with things like requirements, the requirement that a casino have enough cash or equivalent to protect 8 9 patrons against default in gaming debts and to 10 ensure payments of winning wagers. 11 15-5-2 is an administrative rule regarding the 12 calculation of taxes, which talks about RG-1, 13 submission of wagering tax. 14 The Commission staff respectfully requests you 15 adopt Resolution 2011-263, readopting those rules. 16 VICE CHAIRMAN FINE: Questions for 17 Ms. Ellingwood? 18 COMMISSIONER SHY: I'll move to approve. 19 COMMISSIONER MORGAN: I second the motion. 20 VICE CHAIRMAN FINE: It's been moved and 2.1 seconded to approve 2011-263. All in favor, say
- aye. 2.3 (Chorus of ayes.) 24 VICE CHAIRMAN FINE: Opposed? Thank you, 25 Resolution 2011-263 is passed.

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1 Next, Jeff Neuenschwander.

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2 MR. NEUENSCHWANDER: Thank you, Mr. Vice 3 Chair.

Resolution 2011-264 concerns an emergency rule regarding local development agreements. As you all know, at the summer session the Indiana General Assembly passed Senate Bill 325, which is the bill related to local development agreements, and that bill is now codified in Indiana Code 4-33-23.

You'll recall that you passed Resolution

2011-138 at the June Commission meeting. This
resolution adopted an emergency rule that filled in
some details that were not covered in the statute,
including details on reports required by the

Indiana Code 4-33-23, details for the modification
of LDAs to recognize Commission authority over LDAs
required by the new statute, appropriate methods of
payment of LDA funds, and other details. That rule
is set to expire on November 29.

Commission staff is working on a permanent rule that will take the place of these emergency rules, but the permanent rule process is still ongoing. In the meantime, Commission staff has made changes to update the emergency rule, including changes in Section 2 to utilize clear

- 1 language has been drafted as part of the permanent
- 2 | rule process, and changes to Sections 4 and 5 to
- 3 correct citations.
- 4 Commission staff believes that the emergency
- 5 rule is important to address the important issues
- 6 | contained while the permanent rule is still being
- 7 promulgated.
- 8 Commission staff respectfully recommends that
- 9 you adopt that new emergency rule.
- 10 VICE CHAIRMAN FINE: Questions for
- 11 Mr. Neuenschwander? If not, we'll entertain a
- 12 motion.
- 13 COMMISSIONER MORGAN: Motion to approve.
- 14 COMMISSIONER SHY: Second.
- 15 VICE CHAIRMAN FINE: Moved and seconded to
- 16 approve Resolution 2011-264. All in favor,
- 17 indicate by saying aye.
- 18 (Chorus of ayes.)
- 19 VICE CHAIRMAN FINE: All against, indicate by
- 20 saying aye. Resolution 2011-264 is approved.
- 21 Thank you.
- 22 Mr. Packer, I believe you are up again.
- 23 MR. PACKER: Thank you, Mr. Vice Chair.
- The final resolution for your consideration
- 25 today is Resolution 2011-265, which would adopt a

final rule regarding participation in promotions by immediate family members of Level 1 and certain Level 2 licensees.

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As you will remember back at the March meeting, you passed Resolution 76, which authorized an emergency rule concerning immediate family members of Level 1 and 2 licensees participating in casino promotional events. During the effective time of that emergency rule, staff had extensive discussions with casino licensee executives, with the Casino Association of Indiana, and internally regarding the casinos' contention that the emergency rule that we passed in March was overly burdensome to achieve the policy goal of enhancing the credibility of promotional activities. And after this back and forth we came to some agreement on some points that could be amended that would reduce the burden on the casinos while still preserving the credibility of promotional activities and thereby the credibility of gaming in Indiana.

After this discussion and analysis, we prepared another emergency rule, which you passed at the September meeting in Resolution 201, which adopted the new emergency rule that took into

- 1 consideration some of these changes, such as
- 2 | increasing the dollar amount that was prohibited
- 3 instead of putting the burden on the casinos to
- 4 catch these people before they entered the
- 5 promotion, to catch them after they had won, so
- 6 | that the casinos didn't have to spend as much time
- 7 | weeding through the entrants. If they got a roster
- 8 of people who had won a drawing or a promotion,
- 9 they could weed through that smaller number of
- 10 people to determine if any one of these people
- 11 violated the rule, and a few other changes to make
- 12 | it less overly burdensome.
- During the time that the September emergency
- 14 | rule has been in effect the staff has taken a
- 15 proposed rule-making through the formal
- 16 promulgation process. This proposed rule that has
- 17 | gone through this process mirrors the emergency
- 18 | rule that you passed in September with all of the
- 19 changes. And the rule has gone to a public
- 20 hearing. It has gone through the full process.
- 21 The State Budget Agency recommends approval.
- 22 The Indiana Economic Development Commission does
- 23 | not object to the economic impact of the rule.
- 24 | Commission staff did not receive any public
- comments regarding the rule at the October 17

- 1 public hearing.
- 2 And at this time the staff recommends adopting
- Resolution 265, which would adopt this proposed
- 4 rule as a final rule and allow us to publish the
- 5 | final rule regarding promotional activities.
- 6 VICE CHAIRMAN FINE: Thank you. Questions for
- 7 Mr. Packer? If not, we'll entertain a motion with
- 8 respect to the approval of Resolution 2011-265.
- 9 COMMISSIONER MURPHY: I move for approval.
- 10 COMMISSIONER SHY: I'll second.
- 11 VICE CHAIRMAN FINE: The motion is moved and
- 12 | seconded to approve Resolution 2011-265. All in
- 13 favor, say aye.
- (Chorus of ayes.)
- 15 VICE CHAIRMAN FINE: Opposed? Resolution
- 16 | 2011-265 is approved.
- 17 That concludes our formal portion of the
- 18 meeting. I should announce that our next meeting
- is scheduled for March 15, and with that I'll
- 20 entertain a motion to adjourn.
- 21 COMMISSIONER MORGAN: I so move.
- 22 COMMISSIONER MURPHY: Second the motion.
- 23 VICE CHAIRMAN FINE: We are adjourned. Thank
- 24 you.
- 25 (Adjourned at 3:04 p.m.)